

Democratic and Civic Support City Hall 115 Charles Street Leicester LE1 1FZ

5 June 2019

Sir or Madam

I hereby summon you to a meeting of the LEICESTER CITY COUNCIL to be held at the Town Hall, on THURSDAY, 13 JUNE 2019 at FIVE O'CLOCK in the afternoon, for the business hereunder mentioned.

Kamal Adaha

Monitoring Officer

AGENDA

1 LORD MAYOR'S ANNOUNCEMENTS

2 DECLARATIONS OF INTEREST

3 MINUTES OF PREVIOUS MEETINGS

The minutes of the meetings held on 21 March 2019 and the Annual Council Meeting held on 16 May 2019 are available to view at:

21 March 2019 http://www.cabinet.leicester.gov.uk:8071/ieListDocuments.aspx?Cld=81&Mld=8711&Ver=4

and

16 May 2019

http://www.cabinet.leicester.gov.uk:8071/ieListDocuments.aspx?Cld=81&Mld=8712&Ver=4

Copies are also available from Democratic Support on (0116) 454 6350 or <u>committees@leicester.gov.uk</u>

4 STATEMENTS BY THE CITY MAYOR/EXECUTIVE

5 PETITIONS

- Presented by Members of the Public
- Presented by Councillors
- Petitions to be debated

6 QUESTIONS

- From Members of the Public
- From Councillors

7 MATTERS RESERVED TO COUNCIL

7a Independent Remuneration Panel - Review of Members Allowances

7b Park and Open Space Byelaw Adoption

8 EXECUTIVE AND COMMITTEES

- To note any changes to the Executive
- To vary the composition and fill any vacancies of any Committee of the Council

8a Appointment of Vice-Chair of the Audit and Risk Committee

9 ANY OTHER URGENT BUSINESS

Fire & Emergency Evacuation Procedure

• The Council Chamber Fire Exits are the two entrances either side of the top bench or under the balcony in the far-left corner of the room.

- In the event of an emergency alarm sounding make your way to Town Hall Square and assemble on the far side of the fountain.
- Anyone who is unable to evacuate using stairs should speak to any of the Town Hall staff at the beginning of the meeting who will offer advice on evacuation arrangements.
- From the public gallery, exit via the way you came in, or via the Chamber as directed by Town Hall staff.

Meeting Arrangements

- Please ensure that all mobile phones are either switched off or put on silent mode for the duration of the Council Meeting.
- Please do not take food into the Council Chamber.
- Please note that Council meetings are web cast live and also recorded for later viewing via the Council's web site. Tweeting in formal Council meetings is fine as long as it does not disrupt the meeting. Will all Members please ensure they use their microphones to assist in the clarity of the webcast.
- The Council is committed to transparency and supports efforts to record and share reports of proceedings of public meetings through a variety of means, including social media. In accordance with government regulations and the Council's policy, persons and press attending any meeting of the Council open to the public (except Licensing Sub Committees and where the public have been formally excluded) are allowed to record and/or report all or part of that meeting. Details of the Council's policy are available at www.leicester.gov.uk or from Democratic Support. If Members of the public intend to film or make an audio recording of a meeting they are asked to notify the relevant Democratic Support Officer in advance of the meeting to ensure that participants can be notified in advance and consideration given to practicalities such as allocating appropriate space in the public gallery etc.

The aim of the Regulations and of the Council's policy is to encourage public interest and engagement so in recording or reporting on proceedings members of the public are asked:

- ✓ to respect the right of others to view and hear debates without interruption;
- ✓ to ensure that the sound on any device is fully muted and intrusive lighting avoided;
- ✓ where filming, to only focus on those people actively participating in the meeting;
- ✓ where filming, to (via the Chair of the meeting) ensure that those present are aware that they may be filmed and respect any requests to not be filmed.

Item 7a



WARDS AFFECTED All Wards

COUNCIL

13th June 2019

INDEPENDENT REMUNERATION PANEL PROCESS

REPORT OF THE DIRECTOR OF DELIVERY, COMMUNICATIONS AND POLITICAL GOVERNANCE

1. PURPOSE OF REPORT

To enable Council to consider approval of the commencement of a review of the Council's Scheme of Members Allowances by an independent panel as specified in legislation.

2. **RECOMMENDATIONS**

Council is recommended to:

- 1. approve the appointment and composition of an Independent Remuneration Panel to consider Members Allowances in Leicester as detailed in the report;
- 2. approve the commencement of a review of the Council's Scheme of Members Allowances by the Independent Remuneration Panel as specified in legislation on the basis defined in the report and taking into account the current financial constraints facing the Council and;
- 3. note that consideration of the report of the Panel is a matter reserved to Council and that Council in setting a Scheme of Allowances at that point will have the choice to accept in full or in part or reject the findings of the Panel.

3. REPORT

3.1. Background

Under the Local Authorities (Members' Allowances) (England) Regulations 2003 (section 19.1), all councils must make a scheme providing for the payment of allowances, and before the Council makes or amends a Members' Allowances

Scheme, it has to have regard to recommendations made by its statutory Independent Remuneration Panel (IRP).

Section 21 of the Regulations defines that the IRP report must make recommendations on the responsibilities or duties in respect of:

- special responsibility allowance (SRA);
- travelling and subsistence allowance; and
- o co-optees allowance
- the amount of such allowances and the amount of basic allowance;
- whether dependents' carers allowance should be payable and the amount;
- whether payments can be backdated when a scheme is amended at any time so as to affect an allowance payable for the year in which the amendment is made and;
- whether changes to allowances are decided according to an index and, if so, which index and for how long that index should apply, (a maximum of four years), before its application is reviewed.

The last IRP held by Leicester City Council was in 2015/16 and so the Regulations mean that an IRP must now be put in place to review member allowances in order for a scheme to be approved for 2020.

3.2 The Panel

The regulations require that an IRP must have at least three members. The members of an IRP cannot be elected members of an authority in respect of which it makes recommendations and cannot be a member of a committee or sub-committee of such an authority. Anyone disqualified from being an elected member of any local authority is also disqualified from being a member of an IRP.

The regulations do not specify how members of an IRP are appointed but the 2003 Statutory Guidance (48-49) states:

"A local authority will need to consider carefully and plan its appointments process having regard to this guidance and the need to ensure that this process commands public confidence throughout all the communities in the local authority's area. The council should adopt an appointments process which it considers is best able to result in the membership of its independent remuneration panel being truly independent, well qualified to discharge the functions of the panel and representative of the diversity of the communities in the local authority's area."

In constituting a Panel the main challenges are being able to identify panel members with sufficient knowledge and experience to make informed evaluations on such roles when in practice they may only be called on to do so every 4 years, and often are not able to draw on any comparable experience. Secondly, to engender public confidence in the approach ideally we need panel members who are suitably independent of the local authority, who have no direct conflicts of interest in any significant aspects of that local authority's business yet have a sufficient knowledge and understanding of the local context in which we operate.

Taking that into account, in the last IRP review, Full Council therefore approved the panel composition as follows:

- Dr Declan Hall as the appointed Chair an experienced IRP chair with many years of experience of working on allowances reviews for a wide range of authorities and who has advised UK and regional governments in relation to allowances.
- Senior Officer from East Midlands Chamber of Commerce
- Regional Secretary of Midlands Trade Union Congress (TUC)
- Chair of Leicestershire & Rutland Magistrates Bench or other member of the local judiciary as proposed by the Chair

In addition, Full Council previously approved that in order to ensure that the Panel represents the views of city residents, up to three members of the public who meet the statutory conditions for membership of the panel be appointed by the Director of Delivery, Communications and Political Governance on the recommendation of the Chair of the Panel, following an open and formal public recruitment exercise.

The range of skills and experience of that panel worked effectively in 2015 and it is therefore proposed to follow a similar approach for the 2019/20 review utilising the same panel composition including up the recruitment of up to three members of the public.

Any representative who is put forward (or in the case of city residents who applies) must meet the following:

- Not be directly related to or have any close personal relationship with any elected member or employee of Leicester City Council;
- Be perceived from a public perspective as an individual who is suitably independent of the Council to include no direct funding relationship (other than in a routine manner such as a Council Tax payer); and
- Have skills in assimilating a range of information and evidence and being able to make informed and balanced judgements on that basis.

The organisations / individuals named above have all been approached and agreed in principle to being involved subject to approval by Full Council.

3.3 Report and Timescales

In preparing its report and considering its recommendations the IRP will be asked to take into account:

 allowances schemes in the Leicester City Council comparator group of councils that may consist for example of other mayoral authorities, the core cities group of authorities and geographically neighbouring cities where these do not fall within the previous categories;

- the views of Members, both written and oral; and
- the economic climate and the need for recommendations which could be feasibly met within the existing budget envelope available.

The timescale proposed for the review is:

- Recruitment of panel members June September 2019
- Preparatory work September October 2019
- Meetings of the Panel October November 2019
- Panel report January 2020
- Recommendations to Council March 2020
- Scheme in place 1st April 2020

4. FINANCIAL, LEGAL AND OTHER IMPLICATIONS

4.1. Financial Implications

It is estimated that the chair of the panel will undertake 8 day's work on the review at a cost of around £5,200 plus expenses to include:

- Leading the organisation of the review including preparing the terms of reference and information pack for the Panel;
- Preparatory meetings in Leicester with relevant Officers to gather background information, collecting and analysing comparative information, and gathering views from Members;
- Preparing the training presentation for the IRP;
- Visiting Leicester City Council to chair the IRP;
- Leading on the first full draft of the report, including further research and any necessary follow up interviews via telephone, and further redrafting based on
- any comments received from other IRP members; and
- Producing the final draft of report to send to council.

Any time reasonably undertaken over and above the estimated 8 days will be considered and a mutual agreement reached with the Director of Delivery Communications and Political Governance. This is consistent with the approach taken in 2015.

The Local Authorities (Members' Allowances) (England) Regulations 2003 (section 20.3) specifies that an Authority may pay allowances or expenses to Panel members. Rather than pay a specific fee it is proposed that the other panel members be given the opportunity to claim for loss of earnings of up to £175 for each full day plus reasonable expenses. It is estimated that no more than 3 days' work will be required by panel members giving a potential maximum cost of £3,150 plus any expenses incurred. Any claims received will be assessed and approved by the Director of Delivery Communications and Political Governance. Again this is consistent with the approach taken in 2015.

4

Any resources or support provided to the Panel by the Council will be met from within existing budgets.

It is therefore estimated that the review process will cost in the region of £8,150 plus expenses.

Colin Sharpe, Head of Finance, ext. 37 4081

4.2 Legal Implications

The legal issues which are pertinent to the appointment and function of the IRP are covered within the main body of the report

Kamal Adatia, City Barrister & Head of Standards, 454 1401

4.3 Equalities implications

Although there are no direct equalities implications arising from the recommendations of this report, there are several potential equalities issues which may need to be considered as part of the review of the scheme of allowances.

In particular, the panel will be required to make a decision on whether dependant carers' allowance should be payable and the amount. If there are changes to this, there may be a disproportionate impact on those with the protected characteristic of pregnancy and maternity, who are parents or those who care for a disabled or elderly relative. A change to dependant carers' allowance may also have a disproportionate impact in terms of sex, as women are more likely to be lone parents with primary responsibility for childcare, spend more time on childcare responsibilities and are more likely to become a carer for an adult relative.

The report outlines proposed steps to ensure that the panel is representative of the diversity of the community of Leicester, including by recruiting three members of the public to sit on the panel to ensure a diversity of thought, background and experience. The open and formal public recruitment exercise should be undertaken in such a way that bias is minimised, and which would promote equality of opportunity for people from across all protected characteristics.

Hannah Watkins, Equalities Manager ext. 37 5811

4.4 Climate Change

There are no significant climate change implications associated with this report.

Aidan Davis, Sustainability Officer, 37 2284

5. OTHER IMPLICATIONS

OTHER IMPLICATIONS	YES/NO	Paragraph References Within the Report
Policy	Ν	
Sustainable and Environmental	Ν	
Crime and Disorder	N	
Human Rights Act	N	
Elderly/People on Low Income	N	
Corporate Parenting	N	
Health Inequalities Impact	N	

6. BACKGROUND PAPERS – LOCAL GOVERNMENT ACT 1972

None

7. CONSULTATIONS

Kamal Adatia - City Barrister & Monitoring Officer

8. **REPORT AUTHOR**

Miranda Cannon Director of Delivery, Communications and Political Governance 0116 454 0102

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Item 7b

Full Council Report



FORWARD TIMETABLE OF CONSULTATION AND MEETINGS:

FULL COUNCIL

13th June 2019

Park & Open Space Byelaw Adoption

Report of the Park & Open Space Byelaw adoption

1. <u>PURPOSE OF REPORT</u>

1.1. This report provides details of the work undertaken to establish Park & Open Spaces byelaws and to provide an overview on the consultation process used and to recommend that the Authority pursue with the implementation of the revised byelaws.

2. <u>SUMMARY</u>

- 2.1. Byelaws are made under section 164 of the Public Health Act 1875 and sections 12 and 15 of the Open Spaces Act 1906 by the Leicester City Council with respect to pleasure grounds, public walks and open spaces.
- 2.2. The current LCC byelaws were introduced in 2009 and include all of the relevant sites managed by Parks & Open Spaces that were owned by the Council at that time.
- 2.3. Since the byelaws were introduced some sites have changed names, eg. Nagle Grove became Jesse Jackson Park and new sites have been acquired or developed, e.g. Jubilee Square, and the byelaw schedule has become out of date and requires refreshing.
- 2.4. The Council is required to use the wording for individual byelaws as set out in the set of model byelaws produced by the Ministry Housing, Communities & Local Government (MHCLG) and must make an assessment on a site by site basis to warrant the need for each individual byelaw. When reviewing byelaws

the local authority should consider whether the byelaw needs to be retained at all as it may now no longer be required. For example, the issue the byelaw addressed may now be addressed through national legislation.

- 2.5. A full review of the new model byelaws, which were introduced by the MHCLG on the 07 September 2018, has been undertaken by the Council with each byelaw assessed against the identified sites managed by the Council and these have been grouped into schedules to apply to specific byelaws.
- 2.6. Based on the above process the model byelaws are bespoke to meet the Council's requirements.
- 2.7. The key changes between the existing and the proposed byelaws are as follows:
- 2.7.1. Gates (previous byelaw 9). This byelaw, which specifies the closing of gates, has been removed as it is not relevant to our sites and is more in keeping with sites with grazing stock.
- 2.7.2. Interference with life-saving equipment (new byelaw 12.) This byelaw has been added to give protection of a range of potential life saving equipment, e.g. defibrillators.
- 2.7.3. Skateboarding (new byelaw 18). This byelaw has been added to restrict the use of skateboards in a selection of locations, mainly churches, which are unsuitable for this activity.
- 2.7.4. Children's play apparatus (previous byelaw 20). The children's play apparatus byelaw has been deleted, this specifies that children over the age of 14 are not permitted to use play equipment.
- 2.7.5. Golf (removal of byelaw 29). This byelaw applied to the pitch and putt at Knighton Park which is no longer in use.
- 2.7.6. Model aircraft (new byelaw 31). This byelaw controls the flying of model aircraft which includes drones on the grounds of health and safety, privacy and data protection.
- 2.7.7. Waterways pollution and blocking of watercourses (removal of byelaws 36 and 37.) These byelaws have been removed from the set of model byelaws by the MHCLG on the grounds that there is adequate legislation to control this issue.
- 2.7.8. Metal detectors (previous byelaw 43 now bylaw 37). This byelaw continues to protect certain areas, e.g. scheduled monuments, however it has been applied to allow a level of relaxation at non critical locations.

3. <u>RECOMMENDATIONS</u>

- 3.1. The byelaws made by Leicester City Council on 13 August 2008 and confirmed by the Secretary of State, Ministry of Housing, Communities and Local Government on the 05 April 2009 relating to the ground are to be revoked in line with the adoption process.
- 3.2. Agree to the adoption and implementation of the revised model byelaws in relation to Parks and Open Spaces as confirmed by Secretary of State, Ministry of Housing, Communities and Local Government on the 28 February 2019

4. <u>REPORT</u>

Consultation process:

- 4.1. As part of the regulatory assessment process of reviewing the set of model by by by laws to be introduced by the Council a formal consultation process was undertaken.
- 4.2. The consultation was live for a period of four weeks from the 08 October 2018 until the 05 November 2018 and was available on-line on the Councils consultation webpage: https://consultations.leicester.gov.uk/communications/parks-byelaws/.
- 4.3. The consultation was also advertised on all 12 main parks across the city via onsite notice boards and it was emailed direct to 35 internal and external stakeholders who were also asked to share where relevant.

5. Consultation feedback

- 5.1. As a result of the consultation process the Council only received 36 responses of which 32 people/groups left feedback or comments, these are contained in the consultation feedback report. It is assumed that parks users are accustomed to the existing byelaws which were introduced in 2009 and this is reflected in the low response.
- 5.2. There were no proposed changes to be made to the suggested model byelaws as a result of minimal input received and no overwhelming objections or identification of needs. None of the comments received identified any ways the proposed byelaws would impact on consultees because of their protected characteristic(s) and there were no service access barriers identified that could or would affect consultees from accessing services/other opportunities that meet their needs. An equality impact assessment has been completed and forms part of the regulatory assessment.

6. Regulatory assessment:

6.1. Following the consultation a feedback report was published on the consultation pages which included an assessment of the proportionality of the proposed byelaws.

- 6.2. An application to introduce the byelaws was submitted on the 02 February 2019 to the MHCLG for approval along with the regulatory assessment,
- 6.3. The Secretary of State gave leave for the Council to make the proposed byelaws on the 28 February 2019.
- 6.4. In line with the formal process the Council gave notice that it intended to introduce the new byelaws in the local press and on our website. The notice allows a further consultation period of 28 days, within which the public had the opportunity to inspect the draft byelaws and an address to which representations could be made.
- 6.5. There were only two comments submitted, one was 'no comment' and the other queried if the byelaws applied to Council officers.
- 6.6. Following the consultation period the Council has six months to decide whether or not to make the byelaws under the common seal of the council, signed and dated.
- 6.7. At least seven days before the byelaw comes into force, the local authority must publicise the making of the byelaws, including on its own website.

7. FINANCIAL, LEGAL AND OTHER IMPLICATIONS

7.1. Financial Implications

There are no significant financial implications arising directly from this report - Colin Sharpe, Head of Finance, Ext. 37 4081

7.2. Legal Implications

As detailed in the report, the Council has followed the prescribed process for the introduction of the new byelaws and has been granted leave by the Secretary of State for the Council to make byelaws for pleasure grounds, public walks and open spaces.

The revocation of the existing byelaws and the implementation of new byelaws requires the approval of Full Council in accordance with article 4.02(h) of the Council's Constitution.

Jeremy Rainbow – Principal Lawyer (Litigation) – Ext. 371435

7.3. <u>Climate Change and Carbon Reduction Implications</u>

There are no significant climate change implications associated with this report.

Aidan Davis, Sustainability Officer, Ext 37 2284

7.4. Equalities Implications

Under the Equality Act 2010, public authorities have a continuing Public Sector Equality Duty (PSED) which means that, in making decisions and carrying out their activities they have a statutory duty to pay due regard to the need to eliminate unlawful discrimination, harassment and victimisation, to advance equality of opportunity between people who share a protected characteristic and those who don't and to foster good relations between people who share a protected characteristic and those who don't.

Protected Characteristics under the Equality Act 2010 are age, disability, gender reassignment, marriage and civil partnership, pregnancy and maternity, race, religion or belief, sex, sexual orientation.

The guidance for councils on making, amending and revoking byelaws states that it is for local councils to determine that they take account of the requirements of the Equality Act 2010. An equality impact assessment has been undertaken and the findings of this, along with the detailed consultation findings should be taken into account in making a decision about whether to support the recommendations to adopt and implement the revised model byelaws. The response rate for the consultation was low and, possibly due to low numbers, are not fully representative of Leicester's population in terms of equality monitoring across all protected characteristics. Having said this, where potential impacts may be more likely, interest groups/ representative groups were contacted directly for example, the Leicester Disabled Action Group and the Older Peoples Forum were contacted for input. This approach is reflected in the response rate for these user groups, despite low numbers. The particular equalities related themes that arose as part of the consultation were with regards to the current negative impact on pedestrians of inconsiderate or inappropriate cycling and use of skateboards, particularly for those with certain disabilities or those who are older in age. It is proposed that the restrictions on cycling are retained in the updated byelaws and that a restriction on the usage of skateboards in particular locations be adopted.

Hannah Watkins Equalities Manager ext. 375811

7.5. <u>Other Implications</u>

None identified.

- 8. <u>Background Information and Other Papers Equalities Implications</u> None.
- 9. <u>Summary of Appendices</u>

Regulatory report submitted to MHCLG, including consultation report and EIA.

10. Is this a private report (If so please indicate the reasons and state why it is not in the public interest to be dealt with publicly) No.

11. <u>REPORT AUTHOR</u>

11.1. Victoria Hudson, Community Development Manager, Park Services. Ext.37 4474

Appendix 1

Regulatory Assessment of Leicester City Councils proposed byelaws 2018

Introduction

In 2018 Leicester has an estimated population of 542,547 residents, Leicester is the largest city in the East Midlands and the Tenth largest in the country. Leicester City Council Parks & Open Spaces Services is responsible for the management and maintenance of over 3,088 acres (1,638 hectares) of parkland and open space across the city approximately 22 per cent of the city area.

Including:

- 153 local parks
- 2 Green Flags
- 3,078 allotment plots
- 178 play areas
- 23 ball courts
- 4 Skate Parks
- 5 BMX
- 2 Parkour
- Over 150,000 trees & 107 hectares of woodland
- 4 Cemeteries and 1 Crematorium
- 31 Outdoor gyms
- Sports facilities
- Over 8 million users per year
- Leicester Environmental Volunteer Service which achieves 9000 volunteer engagements and 60,000 volunteer hours annually

In addition, Park Services carries out work for a number of areas of the council, from housing estates, playing fields, highway verges to small factory units. This includes grounds maintenance, tree management, landscape construction and bereavement services. We currently have a team of 7.5 Park Warden posts that manage all site health & safety monitoring and enforcement across all publicly accessible parks and green spaces in the city.

Enforcement background

When using our parks and open spaces, it is important that certain rules are followed to ensure they remain safe and clean for everyone to enjoy. We try to make sure everyone can enjoy our publicly accessible green spaces safely. To do this we have a number of byelaws, policies and guides in place. We encourage people to enjoy our parks as fully as possible, however there are circumstances where without the correct permissions, you may have to abandon your activity or be prevented from continuing if the activity is already underway.

Leicester City Council uses a variety of legislative powers including its current byelaws to address crime and anti-social behaviour. The authority has a number of warranted officers within various environmental teams including Parks Services who have the legal powers to issue fixed penalty notices or take alternatives actions under a variety of these powers, please see link for more information <u>https://www.leicester.gov.uk/media/177541/fixed-penalty-notices-guidance.pdf</u>.

Why amend Leicester's current Parks Byelaws

Byelaws are made under section 164 of the Public Health Act 1875 and sections 12 and 15 of the Open Spaces Act 1906 by the Leicester City Council with respect to pleasure grounds, public walks and open spaces.

The current byelaws were introduced in 2009 and include all of the relevant sites managed by Parks & Open Spaces and owned by the Council at that time.

Since the byelaws were introduced some sites have changed names, eg. Nagle Grove became Jesse Jackson Park and new sites have been acquired or developed, eg. Jubilee Square, and the byelaw schedule has become out of date and requires refreshing.

The Council is required to use the wording for individual byelaws as set out in the set of model byelaws produced by the Ministry Housing, Communities & Local Government (MHCLG) and must make an assessment on a site by site basis to warrant the need for each individual byelaw. When reviewing byelaws the local authority should consider whether the byelaw needs to be retained at all as it may now no longer be required. For example, the issue the byelaw addressed may now be addressed through national legislation.

A full review of the new model byelaws, which were introduced by the MHCLG on the 07 September 2018, has been undertaken by the Council with each byelaw assessed against the identified sites managed by the Council and these have been grouped into schedules to apply to specific byelaws.

Based on the above process the model byelaws are bespoke to meet the Council's requirements.

The key changes between the existing and the proposed byelaws are as follows:

Gates (previous byelaw 9)

This byelaw, which specifies the closing of gates, has been removed as it is not relevant to our sites and is more in keeping with sites with grazing stock.

Interference with life-saving equipment (new byelaw 12) This byelaw has been added to give protection of a range of potential life saving equipment, eg. defibrillators.

Skateboarding (new byelaw 18)

This byelaw has been added to restrict the use of skateboards in a selection of locations, mainly churches, which are unsuitable for this activity.

Children's play apparatus (previous byelaw 20)

The children's play apparatus byelaw has been deleted, this specifies that children over the age of 14 are not permitted to use play equipment.

Golf (removal of byelaw 29) This byelaw applied to the pitch and putt at Knighton Park which is no longer in use.

Model aircraft (new byelaw 31) This byelaw controls the flying of model aircraft which includes drones on the grounds of health and safety, privacy and data protection.

Waterways pollution and blocking of watercourses (removal of byelaws 36 and 37) These byelaws have been removed from the set of model byelaws by the MHCLG on the grounds that there is adequate legislation to control this issue.

Metal detectors (previous byelaw 43 now bylaw 37)

This byelaw continues to protect certain areas, eg. scheduled monuments, however it has been applied to allow a level of relaxation at non critical locations.

The legal process and timeframes to review Byelaws

There is a clearly defined process to be followed to demonstrate the formal process of review, consideration and adoption has been undertaken before legal approval for utilisation is granted.

Legal adoption process	Timeframe
Equality Impact Assessment	26 November 2018
Consultation	05 November 2018
Review feedback and produce consultation report	Comp 19 November 2018,(published on-line following Deputy Mayor briefing 14 December 2018)
Produce Regulatory assessment –	Comp 19 November 2018
Submit application to MHCLG	01 February 2019 (allow 30 days)
Notice of intent published on website	March 2019
Consultation period 28 days	April 2019
Full Council Meeting	June 2019
Seal byelaws	June 2019
Publish introduction of byelaws	July 2019

Part of the formal regulatory assessment process requires us to be able to answer a number of key questions, as detailed below.

What is the objective of the proposed byelaw?

Park Services undertook a workshop of key officers from Community Development, Parks Security, Parks Development and technical support to utilise their knowledge and first-hand experience of managing the city's parks and open spaces. These officers have a wealth of knowledge in terms of each sites historic crime and antisocial behaviour issues. The workshop attendees reviewed a number of key points,

- 1. Updating list of city sites.
- 2. Identifying additional new sites.
- 3. Identifying and removing sites which no longer exist as a park or public open spaces.
- 4. Review existing byelaws that apply to each site and identify any that are no longer relevant.
- 5. To review the MHCLG model byelaws, identify the new byelaws available for adoption, discuss and agree which new byelaws are applicable to Leicester City's Parks and Open Spaces. This was based on officer knowledge, police and anti-social behaviour reports and statistics.
- 6. To create the byelaw clause answers, identifying why each byelaws was proposed for adoption and implementation with LCC's Park & Open Spaces byelaws.

Please see clause answers included in the appendix 1.

Could the objective be achieved in any other way, short of a byelaw?

No as no alternative legislative measures already exist that could be used to address the problem addressed via each byelaw. Many of the proposed byelaws are not new to our authority most having been in place for several years already and have been proven to allow proportionate and reasonable enforcement of acceptable behaviour.

What will be the impact of the byelaw upon those affected by it?

We undertook a full public consultation process, reviewed the findings and have completed a full Equality Impact Assessment with our Equalities Team. There were no impacts identified for any service users.

Will the proposed byelaw increase, or decrease, the regulatory burden imposed upon those affected by it, and can the local authority express this increase or decrease as a financial cost or benefit?

There would be no increased financial burden to Leicester City Council as a result of the regulatory burden placed upon us as a result of byelaw adoption and implementation. This is largely as we already utilise the majority of the byelaws being adopted and this current application has been more in line with reviewing and updating our existing byelaws

Leicester City Council utilise the byelaws as a regulatory tool not a means to charge for access or land usage. Whilst some specialist event applications may require byelaw approval, associated costs would be included in the events overall cost and ticket sales would be priced accordingly.

How does making the proposed byelaw compare with taking no further action?

Leicester City Council has proactively utilised its adopted byelaws to enforce acceptable behaviour and address anti - social behaviour in a proportionate and reasonable manner. Byelaws are one of our most valuable and well used enforcement legislation tools that aid our Parks Warden team to support the provision of safe parks and green spaces for all to use. The process of reviewing annually and updating as required is essential to ensuring the changes in sites, site usage and our communities' needs are met.

Public consultation summary of results

The consultation was live for a period of 4 weeks (08/10/2018 – 05/11/2018) via <u>https://consultations.leicester.gov.uk/communications/parks-byelaws/</u>. The consultation was also advertised on all 12 main parks across the city via onsite notice boards. It was emailed to 35 internal and external stakeholders who were also asked to share where relevant.

Internal consultees:

Executive Lead 28/09/2018 Community Safety 28/09/2018 Estates & Buildings 28/09/2018 Festival & Events 28/09/2018 Health Services 28/09/2018 Legal Services 28/09/2018 P&OS management team 28/09/2018 Planning, City Archaeologist 28/09/2018 Planning, Nature Conservation Officer 28/09/2018 Standards & Development, inc City Wardens 28/09/2018 Sports Services 28/09/2018 Ward Councillors 28/09/2018 Trees & Woodlands 28/09/2018

External consultees:

Leicester Environmental Volunteers 18/10/2018 Environment Agency 23/102/18 British Model Flying Association 28/09/2018 Environment Agency 28/09/2018 Leicester Dioceses 28/09/2018 Leicester Disabled Action Group 28/09/2018 LFRS 28/09/2018 National Council for Metal Detecting 28/09/2018 Abbey Park Friends of Group and User Group 28/09/2018 Aylestone Meadows Appreciation Society 12/10/2018 The Friends of Knighton Park 01/10/2018 The Friends of Victoria Park 01/10/2018 Leicestershire Wildlife Trust01/10/2018 The Friends of Aylestone Hall Gardens 12/10/2018 Braunstone Park Art Club 12/10/2018 Braunstone Park History Club 12/10/2018 Winstanley Hotel/ Braunstone Park 12/10/2018 Police 28/09/2018 The Department for Culture, Media and Sport, Buildings, Monuments and Sites Division 28/09/2018 Braunstone Park Model Aircraft Club – 28/09/18 Forum for Older People 31/10/18

Responses Received

There were <u>36</u> responses received. The ethnicity responses and percentages are included below and within the full summary within the public consultation report, detailed at Appendix 2.

White British - 25 Responses = 69.44% Prefer not to say – 4 Responses = 11.11% White European – 2 Responses = 5.56% Asian or Asian British Bangladeshi – 1 Response = 2.78% Asian or Asian British Indian – 1 Response = 2.78% Dual or Multiple Heritage – 1 Response = 2.78% White Irish – 1 Response = 2.78% Other ethnic group – 1 Response = 2.78%

Based on Leicester's current population estimation this is a response of 0.007% of the population responding. A response of 1% would have been around 5,425.

Consultation Responses

In summary there were 32 people out of the 36 respondents who left feedback or comments; these are summarized in the table below. The byelaw that attracted the most feedback was Part 3.14 Cycling - No person shall without reasonable excuse ride a cycle in the ground except in any part of the ground where there is a right of way for cycles or on a designated route for cycling.

This byelaw received 17 comments from the 36 people who responded which equates to 47% of respondents commenting on this proposed byelaw. The full breakdown of comments received is included within the consultation report, (appendix b).

The general opinion on whether parks and open spaces pathway networks should be fully accessible by cyclist was very much split, with many references made to safety being the priority and considerate cycling. Several referenced cycling as being a key focus of our sustainable transport plans for the city and fears over road safety for cyclists.

Park Services works closely with our in house Sustainable Transport team and their Walking and Cycling Development Officers to encourage people to use our designated walking and cycling routes and trails. Leicester City Council and our City Mayor are working hard to implement safer cycling routes and connect the city up via our Sustrans walking and cycling routes for example the network of new cycle ways within

the city centre and the new London Road safer cycling scheme including new cycle routes across Victoria Park which are currently being installed.

Whilst we encourage cycling on designated pathways we have to be able to enforce inconsiderate or dangerous cycling on none designated pathways where it may put other sites users both animals and humans at risk or pose a risk to the cyclist themselves. Leicester City Councils Sustainable Transport team work closely with Sustrans to identify suitable pathway networks and adopt accordingly where the assessment deems them suitable. Full copies of approved city Sustrans routes are available via http://www.choosehowyoumove.co.uk/

The second largest number of comments received was 5 out of 36 or 14% for the exclusion of dog control or litter management. Litter and Dog Control management and enforcements is not included within the proposed byelaws as both are addressed via alternative legislation and legal powers. Only issues not already actionable via alternative policing or enforcement powers are included within byelaws

However we acknowledge and support the 2 feedback comments received highlighting the word "invalid" as being outdated terminology in relation to reference of mobility scooter users. We have raised this directly with MHCLG to request they consider changing this wording in future model byelaw guidance on the 12 October 2018.

Byelaw	Positive (In Support of proposal)	Negative (Against)	Other Wording revision or alternative suggestion	Totals
Term Invalid Carriage			Part 1 & 3 Concern raised its outdated term, LCC has raised this with MHCLA. Various references to terminology.	2
3.14 Cycling	8	6	3 x Should be permitted if done safely	17
Dog Control/Litter			5 x comments re both areas of enforcement not mentioned in byelaws, that is because these are enforced via other legislation.	5
Part 7 Metal Detector	1	0		1

Analysis of consultation comments received

Part 5.26 Bathing	0	1		1
Part 6.31 Model Aircraft General prohibition	2	2		4
Questions not comments			3 received	3
Part 5.30 Fishing	1	0		1
Part 2.8 Protection of wildlife	2	0	Comments raise concern the wording doesn't go far enough.	2
Part 3.15Motor Vehicles	1	0		1
Part 4.16 Children's Play Areas	0	1		1
Part 7.35 Metal detectors	0	0	Wording suggestion	1
Part 4.18 Skateboarding	3	0		3

Consultation impact on proposed byelaws.

There are no changes to be made to the byelaws proposed and consulted on as a result of minimal input received and no overwhelming objections or identification of needs. None of the comments received identified any ways the proposed byelaws would impact on consultees because of their protected characteristic(s) and there were no service access barriers identified that could or would affect consultees from accessing services/other opportunities that meet their needs.

An equality impact assessment has been completed and is attached at appendix 3.

The proposed set of byelaws are attached at Appendix 4.

Appendix 1 – Clause Answers

Clause	Generic reason to apply byelaw	Impact on those affected
4 (1) - Opening Times	Public safety. Protect LCC assets.	Risk to the public minimised. Access restricted to safer periods.
4 (2) - Opening Times - Where byelaw is to apply to more than one ground	Public safety. Protection of LCC assets.	Risk to public minimised. Access restricted to safer periods.
4 (3) - Opening Times - Where byelaw is to apply to more than one ground	Public safety and protection of LCC assets	Restricted access to safer periods
5 (1) - Protection of structures and plants	Loss of public amenity asset.	Minimise impact of risk from environmental damage.
5 (2) - Protection of structures and plants	Damage of public amenity asset.	Minimise impact of risk from environmental damage.
6 - Unauthorised erection of structures	Do not want to prevent access to assets, and protection of public amenity assests.	To prevent health and safety hazards.
7 - Climbing	Protection of LCC assets and promote public safety.	Minimise the risk of accidents
8 - Grazing	Protection of LCC assets, public safety and animal welfare.	Minimse risk of accidents to public and animals. Minimise the risk of damage to LCC assets.
9 - Protection of wildlife	Protection of wildlife and animal welfare. Protection of public safety.	Minimise distress to animals and park users.
10 (1) - Gates	"Not applied to any sites"	"Not applied to any sites"
10 (2) - Gates	"Not applied to any sites"	"Not applied to any sites"
11 - Camping	Minimise risk and impact of environmental damage. Lack of appropriate facilities. Campers personal safety cannot be assured when staying overnight in sites not designed for this.	Protection of vulnerable individuals. Public reassurance that facilities are managed appropriately.
12 (1) - Fires	Protection of LCC assets, environment and public safety.	Reduced risk of injury, loss of life and property.
12 (2) - Fires	LCC coordinate and or manage various public events and BBQ sites.	Minimise risk of uncontrolled fires on site. Facilitation of events after due process.
13 - Missiles	Protect against injury and safeguard assets.	Minimise risk of injury, accidents and damage to infrastructure.
14 - Interference with life-saving equipment	To protect life, public safety and assets.	To protect life, public safety and assets.
16 - Horse riding permitted	"Not applied to any sites"	"Not applied to any sites"

Clause	Generic reason to apply byelaw	Impact on those affected
17 (1) - Horse riding prohibited except in certain grounds (subject to bridleway, etc)	"Not applied to any sites"	"Not applied to any sites"
17 (2) - Horse riding prohibited except in certain grounds (subject to bridleway, etc)	"Not applied to any sites"	"Not applied to any sites"
18 (1) - Horse riding prohibited (subject to bridleway, etc)	"Not applied to any sites"	*Not applied to any sites*
18 (2) - Horse riding prohibited (subject to bridleway, etc)	"Not applied to any sites"	*Not applied to any sites*
19 (1) - Horse riding prohibited except on designated route (subject to bridleway, etc)	Protection of public amenity asset and risk from environmental damage. Maintenance of public safety.	Safer routes for horses, riders and public.
19 (2) - Horse riding prohibited except on designated route (subject to bridleway, etc)	Protection of public safety and riders' safety.	Safer riding practice that protects riders' safety and public safety.
20 - Cycling	Protection of public safety and assets. Limit environmental damage. Designated cycle routes are risk assessed and designed for safe passage by cycles.	Minimisation of conflict and collisions between pedestrians, wildlife, assets and cyclists.
21 (1) - Motor vehicles	Protection of public safety, driver and passenger safety, and LCC assets. Minimise damage to the environment and wildlife.	Restrict to safe use to ensure safe passage for all site users.
21 (2) - Motor vehicles	"Not applied to any sites"	*Not applied to any sites*
22 - Overnight parking	"Not applied to any sites"	*Not applied to any sites*
24 - Children's play areas	Child protection and safeguarding. Restriction of area to intended purpose. Protection of LCC assets against unauthorised use.	Child protection and safeguarding.
25 - Children's play apparatus	"Not applied to any sites"	*Not applied to any sites*
26 - Skateboarding, etc permitted but must not cause danger or annoyance	Site is suitable for skating in a safe and reasonable manner.	Allows reasonable use of the sites.

Clause	Generic reason to apply byelaw	Impact on those affected
27 (1) - Skateboarding, etc permitted only in designated area	Site is unsulatble for skating etc. in a safe and suitable manner. May cause danger and annoyance to other site users. May cause damage to public amenity assets.	Restricts activities to risk assessed designated areas.
27 (2) - Skateboarding, etc permitted only in designated area	Site is unsulatble for skating etc. in a safe and suitable manner. May cause danger and annoyance to other site users. May cause damage to public amenity assets.	Restricts activities to risk assessed designated areas.
28 - Prohibition of ball games	Protection of LCC assets and public safety. Limit environmental damage and restrict ball games to non-sensitive areas.	Restricts ability to play ball games but directs ball games to more appropriate sites.
29 - Ball games permitted only in designated areas	"Not applied to any sites"	"Not applied to any sites"
30 - Ball games permitted throughout the ground but designated area for ball games also provided	Allows for reasonable use.	Allows for reasonable use.
31 - Rules (to be used with model byelaw 29 or 30)	To prevent misuse and damage to sports surfaces / equipment	Ensure playing surface is fit for purpose.
32 - Cricket	Public health and safety.	Restricts cricket to designated risk assessed areas and protects public.
33 - Archery	Public safety	Systems in place to authorise.
34 - Field sports	Public safety	Appropriate use allowed via due booking process.
35 - Golf prohibited [except where part of ground is set aside as golf course]	Public safety	Municipal provision provided in City.
36 (1) - Where part of ground is set aside as a golf course	"Not applied to any sites"	"Not applied to any sites"
36 (2) - Where part of ground is set aside as a golf course	"Not applied to any sites"	*Not applied to any sites*
36 (3) - Where part of ground is set aside as a golf course	"Not applied to any sites"	"Not applied to any sites"
38 - Bathing	Public safety	Public protection, fear of drowning

Clause	Generic reason to apply byelaw	Impact on those affected
39 - Ice skating	Public safety	Minimise risk of accidents
40 - Model boats	Public safety to avoid risks and hazards associated with recovery of model boats. Disturbance to wildlife.	Provision of authirised site.
41 - To prohibit use of boats [and if appropriate a wider category of vessels] without permission [except in designated areas]	Public safety. Damage to the environment and impact on wildlife	Provision exists in City
42 (1) - In areas where use of boats is common	"Not applied to any sites"	"Not applied to any sites"
42 (2) - In areas where use of boats is common	"Not applied to any sites"	*Not applied to any sites*
43 - Fishing	Protection of wildlife. Public safety.	Provide within City
44 - Pollution	Protection of the environment and wildlife.	Reduced impact of harm to people and animals.
45 - Blocking of watercourses	"Not applied to any sites"	"Not applied to any sites"
47 - General prohibition	"Not applied to any sites"	"Not applied to any sites"
48 - Model aircraft permitted in certain grounds [on specified days at specified times]	"Not applied to any sites"	"Not applied to any sites"
49 - Model aircraft permitted in designated areas	Public safety. Privacy and data protection. Avoidance of damage to utilities and property. User safety, recovery of devices from hazardous areas.	Direct to licences provision. Approvals process for Drones.
50 - Model aircraft subject to certain control	"Not applied to any sites"	*Not applied to any sites*
51 - Quieter types of model aircraft permitted	"Not applied to any sites"	*Not applied to any sites*
52 - Provision of services	Preventing annoyance and exploitation of site users.	Licencing approval process.
53 (1) - Excessive noise	Prevention of annoyance and disturbance to users local residents and wildlife.	Management of noise polution.

Clause	Generic reason to apply byelaw	Impact on those affected
53 (2) - Excessive noise	To facilitate approved events	Management of noise. Formal events application process available.
54 - Public shows and performances	To faciliate approved events. Ensure compliance with Health and Safety regulations.	Ensure suitability of events and activities for all attendees.
55 - Aircraft, hang gliders and hot air balloons	Protection of public safety, LCC assets and the environment.	Redirect to approved sites.
56 - Kites	Safeguard overhead services and public safety.	Restrict kite flyers to sensible location and behaviour.
57 (1) - Metal detectors	Protect from environmental damage and public health and safety liabilities. Protection of potential historic assets and potential aquisition of finds without consent.	Protecting park users from potential hazards created from metal detectors' excavations.
57 (2) - Metal detectors	"Not applied to any sites"	"Not applied to any sites"

Appendix 2

Park Services Byelaw public consultation report November 2018

Introduction

In 2018 Leicester has an estimated population of 542,547 residents, Leicester is the largest city in the East Midlands and the Tenth largest in the country. Leicester City Council Parks & Open Spaces Services is responsible for the management and maintenance of over 3,088 acres (1,638 hectares) of parkland and open space across the city approximately 22 per cent of the city area.

Including:

- 153 local parks
- 2 Green Flags
- 3,078 allotment plots
- 178 play areas
- 23 ball courts
- 4 Skate Parks
- 5 BMX
- 2 Parkour
- Over 150,000 trees & 107 hectares of woodland •
- 4 Cemeteries and 1 Crematorium
- 31 Outdoor gyms
- Sports facilities
- Over 8 million users per year
- Leicester Environmental Service which achieves 9000 volunteer engagements and 60,000 volunteer hours annually

In addition Park Services carries out work for a number of areas of the council, from housing estates, playing fields, highway verges to small factory units. This includes grounds maintenance, tree management, landscape construction and bereavement services. We currently have a team of 7.5 Park Warden posts that manage all site health & safety monitoring and enforcement across all publicly accessible parks and green spaces in the city.

Enforcement background.

When using our parks and open spaces, it is important that certain rules are followed to ensure they remain safe and clean for everyone to enjoy. We try to make sure everyone can enjoy our publicly accessible green spaces safely. To do this we have a number of byelaws, policies and guides in place. We encourage people to enjoy our parks as fully as possible, however there are circumstances where without the correct permissions, you may have to abandon your activity or be prevented from continuing if the activity is already underway.

Leicester City Council uses a variety of legislative powers including byelaws to address crime and anti-social behaviour. The authority has a number of warranted officers within various environmental teams including Parks Services who have the legal powers to issue fixed penalty notices or take alternatives actions under a variety of these powers, please see link for more information

What are byelaws, why do we need them?

Byelaws are local laws made by a local council under an enabling power contained in a public general act or a local act requiring something to be done – or not done – in a specified area. They are accompanied by some sanction or penalty for their nonobservance.

If validly made, byelaws have the force of law within the areas to which they apply. Generally byelaws are overseen by the relevant government department or confirming authority who has policy responsibility for the subject matter.

The MHCLG have responsibility for byelaws covering pleasure grounds and open spaces. These relate in the main to the peaceful enjoyment of parks and open spaces and the suppression of nuisances.

Byelaws are enforced by the local authority through the magistrates' court and contravening a byelaw can result in a fine upon successful conviction.

Byelaws are considered measures of last resort after a local council has tried to address the local issue the byelaw applies to through other means. A byelaw cannot be made where alternative legislative measures already exist that could be used to address the problem. Byelaws should always be proportionate and reasonable. Where a byelaw is no longer necessary, it should be revoked.

Leicester City Council and our usage of byelaws relating to pleasure grounds, public walks and open spaces

Leicester City Council already has adopted byelaws for Parks and Open Spaces which were last updated in 2009. Since that time the number of visitors to our parks and open spaces has risen dramatically to over 8 million per year and the way in which people utilise parks and open spaces has changed with emerging trends which has identified new items for consideration. These include,

- Site improvements, developments and name changes made in the last 9 years.
- New sites created and sites removed where byelaws no longer required.
- Changes in the way or scale of visitors accessing sites and subsequent ASB.
- Identified need for inclusion of current byelaws that previously weren't available, i.e. Drones.

Byelaw review, adoption and implementation process

There is a clearly defined process for all Local Authorities to follow if they wish to review, make changes, remove or include further byelaws. The below also demonstrates the timeframe that LCC has applied to the completion of each stage.

- 1. EIA Comp 26 November 2018
- 2. Consultation Comp 05 November 2018
- Review feedback and produce consultation report Comp 19 November 2018,(published on-line following Deputy Mayor briefing 14 December 2018)
- 4. Produce Regulatory assessment Comp 19 November 2018
- 5. Submit application to MHCLG 01 February 2019 (allow 30 days)
- 6. Notice of intent published on website March 2019
- 7. Consultation period 28 days April 2019
- 8. Report to Scrutiny Committee May 2019
- 9. Full Council Meeting June 2019
- 10. Seal byelaws June 2019
- 11. Publish introduction of byelaws July 2019

Consultation Process

The consultation was live for a period of 4 weeks (08/10/2018 – 05/11/2018) via <u>https://consultations.leicester.gov.uk/communications/parks-byelaws/</u>. The consultation was also advertised on all 12 main parks across the city via onsite notice boards. It was emailed to a number of stakeholders who were also asked to share where relevant.

Internal consultees:

Executive Lead 28/09/2018 Community Safety 28/09/2018 Estates & Buildings 28/09/2018 Festival & Events 28/09/2018 Health Services 28/09/2018 Highways team 28/09/2018 Legal Services 28/09/2018 P&OS management team 28/09/2018 Planning, City Archaeologist 28/09/2018 Planning, Nature Conservation Officer 28/09/2018 Standards & Development, inc City Wardens 28/09/2018 Sports Services 28/09/2018 Ward Councillors 28/09/2018 Trees & Woodlands 28/09/2018

External consultees:

Leicester Environmental Volunteers 18/10/2018 Environment Agency 23/102/18 British Model Flying Association 28/09/2018 Environment Agency 28/09/2018 Leicester Dioceses 28/09/2018 Leicester Disabled Action Group 28/09/2018 LFRS 28/09/2018 National Council for Metal Detecting 28/09/2018 Abbey Park Friends of Group and User Group 28/09/2018 Aylestone Meadows Appreciation Society 12/10/2018 The Friends of Knighton Park 01/10/2018 The Friends of Victoria Park 01/10/2018 Leicestershire Wildlife Trust01/10/2018 The Friends of Aylestone Hall Gardens 12/10/2018 Braunstone Park Art Club 12/10/2018 Braunstone Park History Club 12/10/2018 Winstanley Hotel/ Braunstone Park 12/10/2018 Police 28/09/2018 The Department for Culture, Media and Sport, Buildings, Monuments and Sites Division 28/09/2018 Braunstone Park Model Aircraft Club - 28/09/18 Forum for Older People

Responses Received

There were <u>36</u> responses received. The ethnicity responses and percentages are included below and within the full summary within the appendix II.

White British - 25 Responses = 69.44% Prefer not to say – 4 Responses = 11.11%
White European – 2 Responses = 5.56% Asian or Asian British Bangladeshi – 1 Response = 2.78% Asian or Asian British Indian – 1 Response = 2.78% Dual or Multiple Heritage – 1 Response = 2.78% White Irish – 1 Response = 2.78% Other ethnic group – 1 Response = 2.78%

Total 36 Responses or 100%

Based on Leicester's current population estimation this is a response of 0.007% of the population responding. A response of 1% would have been around 5425.

Respondents Age indicators

Option	Total	Percent
under 18	0	0%
18 - 25	1	2.78%
26 - 35	2	5.56%
36 - 45	3	8.33%
46 - 55	6	16.67%
56 - 65	9	25.00%
66+	12	33.33%
Prefer not to say	3	8.33%
Not Answered	0	0%

Respondents Religion indicators

Option	Total	Percent
Atheist	4	11.11%
Bahai	0	0%
Buddhist	0	0%
Christian	13	36.11%
Hindu	0	0%
Jain	0	0%
Jewish	0	0%
Muslim	0	0%
Sikh	0	0%
No religion	12	33.33%
Prefer not to say	5	13.89%
Any other religion or belief (please specify)	2	5.56%
what Answered	0	0%

Respondents Disability indicators

Option	Total	Percent
Yes	3	8.33%
No	28	77.78%
Prefer not to say	5	13.89%
Not Answered	0	0%

Consultation Responses

In summary there were 32 people out of the 36 respondents who left feedback or comments; the byelaws these comments relate to are summarized in the table below and a full copy of the comments have been included as Appendix II. The byelaw that attracted the most feedback was Part 3.14 Cycling - No person shall without reasonable excuse ride a cycle in the ground except in any part of the ground where there is a right of way for cycles or on a designated route for cycling.

This byelaw received 17 comments from the 36 people who responded which equates to 47% of respondents commenting on this proposed byelaw. The full breakdown of consultees engaged is included as appendix a.

The general opinion on whether parks and open spaces pathway networks should be fully accessible by cyclist was very much split, with many references made to safety being the priority and considerate cycling. Several referenced cycling as being a key focus of our sustainable transport plans for the city and fears over road safety for cyclists.

Park Services works closely with our in house Sustainable Transport team and their walking and cycling development officers to encourage people to use our designated walking and cycling routes and trails. Leicester City Council and our City Mayor are working hard to implement safer cycling routes and connect the city up via our Sustrans walking and cycling routes for example the network of new cycle ways within the city centre and the new London Road safer cycling scheme which includes new cycle routes across Victoria Park which are currently being installed.

Whilst we encourage cycling on designated pathways we have to be able to enforce inconsiderate or dangerous cycling on none designated pathways where it may put other sites users both animals and humans at risk or pose a risk to the cyclist themselves. Leicester City Councils Sustainable Transport team work closely with Sustrans to identify suitable pathway networks and adopt accordingly where the assessment deems them suitable. Full copies of approved city walking and cycling routes are available via http://www.choosehowyoumove.co.uk/

The second largest number of comments received was 5 out of 36 or 14% for the exclusion of dog control or litter management. Litter and Dog Control management and enforcements is not included within the proposed byelaws as both are addressed via alternative legislation and legal powers. Only issues not already actionable via alternative policing or enforcement powers are included within byelaws, as explained *What are byelaws, why do we need them,* at the beginning of this document.

However we acknowledge and support the 2 feedback comments received highlighting the word "Invalid" as being outdated terminology in relation to reference of mobility scooter users. We have raised this directly with The MHCLG(MHCLG) to request they consider changing this wording in future model byelaw guidance on 12/10/2018.

While the model byelaws are tried and tested and designed to cover all eventualities MHCLG recognises that in some cases there may be unique local circumstances meriting a variation to the model byelaw. Where a local council does retain a model byelaw, any changes to the wording should be kept to a minimum.

The local council is responsible for providing evidence for the need for each variation which then informs their deregulatory statement that they then publish on their website and submit to the Secretary of State. Unfortunately, as this is not a unique local circumstance and we are unable to provide evidence of need for wording variation based on number of responses raising this issue.

Byelaw	Positive (In Support of proposal)	Negative (Against)	Other Wording revision or alternative suggestion	Totals
Term Invalid Carriage			Part 1 & 3 Concern raised its outdated term, LCC has raised this with MHCLA.	Various references to terminology.
3.14 Cycling	8	6	3 x Should be permitted if done safely	17
Dog Control/Litter			5 x comments re both areas of enforcement not mentioned in byelaws, that is because these are enforced via other legislation.	5
Part 7 Metal Detector	1	0		1
Part 5.26 Bathing	0	1		1
Part 6.31 Model Aircraft General prohibition	2	2		4
Questions not comments			3 received	3
Part 5.30 Fishing	1	0		1
Part 2.8 Protection of wildlife	2	0	Comments raise concern the wording doesn't go far enough.	2
Part 3.15Motor Vehicles	1	0		1

Analysis of consultation comments received

Part 4.16 Children's Play Areas	0	1		1
Part 7.35 Metal detectors	0	0	Wording suggestion	1
Part 4.18 Skateboarding	3	0		3

Consultation impact on proposed byelaws.

There are no changes to be made to the byelaws proposed and consulted on as a result of minimal input received and no overwhelming objections or identification of needs. None of the comments received identified any ways the proposed byelaws would impact on consultees because of their protected characteristic(s) and there were no service access barriers identified that could or would affect consultees from accessing services/other opportunities that meet their needs.

The full breakdown of consultee's comments are included within the consultation comments received appendix b.

Appendix a Consultation summary report



Parks Byelaws : Summary report

This report was created on Tuesday 06 November 2018 at 09:03.

The consultation ran from 08/10/2018 to 05/11/2018.

Contents

Question : What is your postcode?	
Postcode	
Question : What are your comments about the revised parks Byelaws?	
comments	
Question : Do you have any comments on the locations where the Byelaws are applied?	
bylaws locations	
Question : Ethnic background:	
Ethnicity	
If you said your ethnic group was one of the 'Other' categories, please tell us what this is:	
Question : Age:	
Age	
Question : How would you define your religion or belief?	
religion	
other religion	
Question : Sexual orientation. Do you consider yourself to be	
sexuality	
Other sex	
Question : Disability	
Q7	
Disability detail	
Other disability	
Question : What is your gender identity?	
Gender	
Other gender	
gender ID same as birth	

Question : What is your postcode?

Postcode

There were 36 responses to this part of the question.

Question : What are your comments about the revised parks Byelaws?

comments

There were 33 responses to this part of the question.

Question : Do you have any comments on the locations where the Byelaws are applied?

bylaws locations

There were 17 responses to this part of the question.



Question : Ethnic background:





Option	Total	Percent
Asian or Asian British: Bangladeshi	1	2.78%
Asian or Asian British: Indian	1	2.78%
Asian or Asian British: Pakistani	0	0%
Asian or Asian British: Any other Asian background	0	0%
Black or Black British: African	0	0%
Black or Black British: Caribbean	0	0%
Black or Black British: Somali	0	0%
Black or Black British: Any other Black background	0	0%
Chinese	0	0%
Chinese: Any other Chinese background	0	0%
Dual/Multiple Heritage: White & Asian	0	0%
Dual/Multiple Heritage: White & Black African	0	0%
Dual/Multiple Heritage: White & Black Caribbean	0	0%
Dual/Multiple Heritage: Any other heritage background	1	2.78%
White: British	25	69.44%
White: European	2	5.56%
White: Irish	1	2.78%
White: Any other White background	0	0%
Other ethnic group: Gypsy/Romany/Irish Traveller	0	0%
Other ethnic group: Any other ethnic group	1	2.78%
Prefer not to say	4	11.11%
Not Answered	0	0%

If you said your ethnic group was one of the 'Other' categories, please tell us what this is:

There was 1 response to this part of the question.

Question : Age:

Age





Option	Total	Percent
under 18	0	0%
18 - 25	1	2.78%
26 - 35	2	5.56%
36 - 45	3	8.33%
46 - 55	6	16.67%
56 - 65	9	25.00%
66+	12	33.33%
Prefer not to say	3	8.33%
Not Answered	0	0%

Question : How would you define your religion or belief?





Option	Total	Percent
Atheist	4	11.11%
Bahai	0	0%
Buddhist	0	0%
Christian	13	36.11%
Hindu	0	0%
Jain	0	0%
Jewish	0	0%
Muslim	0	0%
Sikh	0	0%
No religion	12	33.33%
Prefer not to say	5	13.89%
Any other religion or belief (please specify)	2	5.56%
Not Answered	0	0%

other religion

There were 2 responses to this part of the question.

Question : Sexual orientation. Do you consider yourself to be ...

sexuality			
Bisexual			
Gay / lesbian			
Heterosexual / straight			
Prefer not to say			
Other (please specify)			
Not Answered			
	0		24
Option		Total	Percent
Risevual		1	2 78%

Bisexual	1	2.78%
Gay / lesbian	2	5.56%
Heterosexual / straight	24	66.67%
Prefer not to say	9	25.00%
Other (please specify)	0	0%
Not Answered	0	0%

Other sex

There were 0 responses to this part of the question.



Question : Disability





A long standing illness or health condition such as cancer, HIV, diabetes, chronic heart disease, or epilepsy	2	5.56%
A long standing liness or realin condition such as cancer, riv, diabetes, chronic near disease, or epilepsy		0.00%
A mental health difficulty, such as depression, schizophrenia or anxiety disorder	1	2.78%
A physical impairment or mobility issues, such as difficulty using your arms or using a wheelchair or crutches	1	2.78%
A social / communication impairment such as a speech and language impairment or Asperger's syndrome / other autistic spectrum disorder	0	0%
A specific learning difficulty or disability such as Down's syndrome, dyslexia, dyspraxia or AD(H)D	0	0%
Blind or have a visual impairment uncorrected by glasses	0	0%
Deaf or have a hearing impairment	0	0%
An impairment, health condition or learning difference that is not listed above (specify if you wish)	1	2.78%
Prefer not to say	1	2.78%
Other	0	0%
Not Answered	31	86.11%

Other disability

There were 0 responses to this part of the question.

Question : What is your gender identity?





Other gender

There was 1 response to this part of the question.

gender ID same as birth



1	Byelaw 14 - No person shall without reasonable excuse ride a cycle in the ground except in any part of the ground where there is a right of way for cycles or on a designated route for cycling.
	I find this byelaw to be outdated and unreasonably restrictive. Parks should be open spaces where children and adults alike should be allowed to ride bikes. The health and wellbeing benefits to the population are undisputed so there is no justification for this bylaw.
	Please say goodbye to byelaw 14 altogether.
2	Part 3 Horses Cycles and Vehicles - Reference is made twice to "invalid carriage" I think the wording needs to be brought up to date by use of the term "Mobility scooter" or "Powered Wheelchair" People with mobility issues would doubtless object to being referred to as invalids. I know I would!
3	14 + references to dogs (not existent at the moment)
	There appears to be nowhere in this survey to add my comments - so will do so here.
	1) Where cycling is permitted is ambiguous. It says basically that it is allowed where it is allowed. I would suggest that it be allowed anywhere in the park (with a few exceptions such as children's play areas, sensory garden etc), which is what seems to apply now, with no problem.
	2) There is no reference anywhere to dogs, which cause a major problem, particularly when allowed to roam free. I suggest that dogs should be kept on a lead at all times while being

Appendix b Consultation comments received

	walked along the paths in the park. Ideally, a specific area should be set aside where dogs can be let off their leads, as there is a real health hazard when dogs are allowed to urinate on
	 areas where people, especially children, play. At the moment there is a major problem of dogs jumping up on to people sitting on the benches. For some people this can be very frightening - for others a real annoyance, quite apart from the mess caused by dogs' muddy paws on one's clothes. A byelaw regarding dogs defecating in the park should also be included. 3) I don't recollect seeing any reference to litter - it should be an offence to leave litter
	anywhere except in the designated bins.
4	3.14, cycling. Cyclist should obey MPH restrictions. e.g. on Knighton park it prominently displays 5 miles per hour on all paths many cyclists exceed this.
	7.37, why are metal detectors permitted in any parks?
5	I beleive cycling should be permitted/encouraged in all park areas unless specifically prohibited by appropriate signage.
	Cycling should be encouraged in Leicester as a sustainable form of transport. In line with infrastructure developments being made in the city.
6	The rule regarding cycling seems unreasonable. I understand about people cycling recklessly on footpaths, but the wording discourages cycling, particularly by children. For example, the one cycle path across Victoria Park is very good, but it isn't always practical to get to it to travel across the park.
7	Part 3 -14 Cycling There should be a distinction between young children's cycling and 'persons cycling'. Accompanied children under 11 should be allowed to cycle in parks. This promotes good health and learning to cycle.
	Suggested change to promote safety for lone women cycling at night: "Cyclists should use the designated routes in parks for transport. If using non-designated routes, cyclists should ride at walking pace if pedestrians are present." Crossing Victoria Park at night as a single female cyclist is much safer using the pedestrian route, and it is usually clear when it is dark.
	New updated items The old bye laws do need updating, but I am surprised that there is no reference to: *the use of children's electric vehicles in parks *geocaching (which should be allowed but with some restrictions) *litter (did I miss it?) including fly tipping, * photography and videoing people without permission, especially children
	* alcohol consumption and supply/ or drugs
8	 26. No person shall without reasonable excuse bathe or swim in any waterway except in a designated area for bathing and swimming. This byelaw applies to all the grounds listed in Part 6 of Schedule 2. Following the successful crossing of the Channel by Captain Matthew Webb in August 1875 and the huge publicity his achievement received, throngs of naked boys plied the waterways

	of England in response, and it all became too much to bear. This same year a new Leicester bye-law for the park and St Margaret's pasture was enacted reading: "No person shall bathe in any water in the park or recreation ground except in such place or places specially set apart by the Corporation and may be identified by notice 'Subject to compliance with regulation.' " Thus bathing came under the control of the Corporation, who now prescribed its limitations. No doubt this came as a blessed relief to those who felt it essential to contain the masses of young adventurers. The imitation of Webb saw swimmers spanning great distances up and down river; however the Order would now ensure that youngsters were contained within much smaller stretches of river, out of public view. This would go a long way towards bringing to an end the annoyance and embarrassment experienced by respectable ladies. But it changed forever the thrill of distance swimming; boys and young men had to contend themselves with counting lengths rather than the real achievement of swimming for miles. From this point on, swimmers were in a sense confined by authority and so they paced backwards and forwards like caged animals. In the minds of the prudish Victorians that's exactly what they were. The first victory had been achieved; shameless children were hidden away so that ladies, young and old, could stroll along the riverbank in peace. This bylaw is outdated. Children no longer bath in the costume of Eden and so hiding them away in designated bathing areas is unnecessary. The council no longer provide a "designated area for bathing and swimming". The Bede House, Castle Gardens, Raleigh Park, North Bridge, Abbey Park and Abbey Meadows bathing areas were all replaced by St Margret's Baths which has also now closed. To outlaw bathing in the river except within a designated bathing area is a contravention of the right to navigate any river in England as stated in the Magna Carta. This bylaw should be removed. Please see examples of other local aut
7	To propose a blanket ban for all model aircraft and drone flyers across all park spaces in Leicestershire is not only an impossible thing to enforce but is also farcical in it's very nature. In my entire duration flying, the health and safety implications to members of the public is nearly always jeopardised due to the actions of that ill-advised member of the public and rarely due to the pilot.
	Further to this, engaging a ban to fly within Leicestershire parks cannot legally be enforced, as the air above the ground is not owned by the public, council or any private park owners, and under the Civil Aviation Authority Air Navigation Order (Articles 94 and 95) as long as minimum distances are adhered to UAV pilots are still able to legally operate above almost any space unless prohibited by specific legislation relating to civilian or military controlled or prohibited airspaces, neither of which Leicestershire's park spaces can be considered as. Further to this, laws surrounding data prevention and privacy dictate that any UAV fitted with surveillance equipment only breaches the privacy of others in the event they are identifiable from the footage acquired, which is somewhat moot when you consider that operating within any of your spaces means pilots must be a minimum of 50m from any person, vehicle or structure, either laterally or in height; and adhering to this means that any

	members of the public caught within the footage are non-identifiable.
	It is with some disappointment that I find I must provide you with this feedback, as Leicestershire's parkland and communal green spaces should be there for the enjoyment of all members of the public, including those who operate drones - and instead of a blanket ban, perhaps looking instead at windows of acceptable activity, zonal restrictions and changes to bye-laws that are inclusive of the drone community would be better serving to the public as a whole, rather than what appears to be an over the top knee-jerk reaction to prior complaints, that instead unnecessarily limit the activities of those who already operate safely and legally within your constituency.
8	I think it's important, as part of creating a healthier, more environmentally friendly city, that the council encourages cycling. There should be clear cycle routes in all the city parks, ideally with either segregated lanes or wide shared paths.
9	Revised byelaw 9 re closing of gates - will this not impact of the entry for travellers taking up occupation?
	Revised byelaw 18 - will this include segways and similar?
10	"Bylaw 30, sedition 2, part 10:
	Fishing at aylestone meadows has had incidents of causing issues to dogs and children"
11	Under <ball a="" be="" by="" clause="" could="" empty="" games<,="" littering="" outlawing="" specifically="" there="" water<br="">bottles and the plastic bands used for players' socks? Time and again used plastic bottles & sock bands are discarded on the Aylestone Meadows football pitch nearest Bilberry Close, following a match. Could teams be fined for not taking litter away with them or not putting it in the bins? I once had a polite word with some team coaches, asking them to ask players to take bottles home with them. I don't know if I had any effect. If they had to pay a deposit, only returnable if the pitch were left litter-free, they'd think more carefully.</ball>
12	 8. Protection of wildlife This, or another section, should include protection of wild plants i.e. not removing etc. Also, it's not clear whether 'animal' includes birds. This ambiguity should be removed and protection of birds explicitly included - for example, non-disturbance of nests and young during the breeding season. Generally speaking, the byelaws appear to be written largely with formal parks in mind, while
	they also need to cover areas which are significant for wildlife i.e. Aylestone Meadows Watermead Country Park, etc.
13	Watermead Country Park, etc.Ref 8 Protection of wildlife needs to be extended to include how country arks like Castle Hill are mown so that all wildlife including wild plants, insect life as well as birds & small mammals do not have most of their breeding and especially wintering habitat destroyed when autumn mowing commences in late September. It is understood that large areas need mowing for various reasons but wildlife requite a more area rotational management scheme. Ref 15 Re motor bikers - somehow this needs tightening up in terms of dealing with offenders as Castle Hill C.P, Gorse Hill are areas beset by this motor biker plague. The police have understandable limitations both in terms of policing requirements and available manpower but more council-police co-operation and more metal gates and concreted barriers to make biker access almost impossible are needed. I photo bikers whenever I can &

	pass any photos and descriptions to the police when I can but very clear concrete evidence is needed and int needs more of a plain clothes monitoring presence and perhaps the use of drones at key times of biker presence in these areas - i.e usually between 15.00 & 16.30 between May and September.
14	Old - Cycling 15. No person shall without reasonable excuse ride a cycle in the ground except in any part of the ground where there is a right of way for cycles or on a designated route for cycling.
	Draft revision -Cycling 14. No person shall without reasonable excuse ride a cycle in the ground except in any part of the ground where there is a right of way for cycles or on a designated route for cycling.
	The City Council walking and cycling team are keen to encourage people of all ages to cycle more. People who are learning how to cycle are encouraged to practice their cycle skills off the public highway. It is not helpful to give the impression they are not welcome to do this in the Leicester parks. The parks are also particularly attractive off-road routes for commuters and children travelling to school by cycle. It would not make sense from a road safety view to push these people on to the public highway. Please could you re-word your section on cycling to something like:- " Considerate cyclists are welcome to cycle in our parks so long as they do not wilfully cause distress or injury to other park users." There may be occasions during particular events when restrictions on cycling in certain areas of parks are required. This could be signed as
15	temporary restriction with reasons given. Part 6 Model Aircraft
	Will the council publish designated areas for Model Aircraft flying?
16	Part 3 .14 Cycling prohibitions need enforcing.
17	 There isn't any reference to littering and penalties for it. Part 4 - 16 - it does not say that people over 14 should not go onto the play equipment. so an 18 year old in charge of a younger sibling or infant, may just have a go on the swings whilst watching the child? "Not being in the area of the play equipment" is not enough to my mind, the old wording was.
	Part 6 Model Aircraft - somewhere at the start or end of that set of bylaws - should say "this also includes any Drones whether remotely controlled or not" that should future proof the section for a year or two.
	Part 7 - 35 " or Drone" should be included, since with development of drone delivery, many "pilots" sat in an office do not see their vehicle as a toy or model and many drone owners have no idea of the law - as personally witnessed in Bradgate Park chasing deer and dogs with a drone and I then called the wardens when a middle aged lady was buzzed with one and she fell over!
18	31 . Model aircraft
_	

	This is significantly over reaching and doesn't differentiate between type, size, weight or function. It would include all models from rubber band powered toy planes weighing a few
	grams to professional drones.
	It would allow large unpowered (powered launch) craft, which could do just as much damage.
	Indeed, a flying football can (and often does) cause way more damage than a flying toy plane.
	The bylaw should make a differentiation by stating size and weight of the model that is allowed to fly in an open park as opposed to a designated area
	If you think photography should be banned in all parks, then also include a statement about aircraft with cameras, but also include a clause about walkers with cameras.
19	New Byelaw 31. I feel that as stated this is weak in that in some of the larger parks such as Abbey Park, on occasions I have witnessed the flying of small drones which caused danger to other park users. I am not sure if this is legally enforceable but I suggest these drones should not be physically taken into any park or open recreation area under Council control - how this could be enforced if such drones are in car boots is questionable, but at least it would require they remain in the vehicle.
20	I can't provide a reference number as I can't find any bylaw relating to dogs.
	I've looked through the draft bylaws but I can't find any reference to dogs. I was expecting to see bylaws about keeping dogs under control, owners responsibilities regarding dog fouling, etc, etc. I don't understand this omission.
21	I support New Byelaw 18 which bans skateboarding in certain parks, mostly within the City Centre area.
	I support the retention of Byelaw 14 which states that 'No person shall without reasonable excuse ride a cycle in the ground except in any part of the ground where there is a right of way for cycles or on a designated route for cycling.'
	I believe that Byelaw 14 and 18 should extend to the whole length of New Walk as this walkway does link a number of parks and gardens such as Museum Square, De Montfort Square and The Oval - as well as the top and bottom of the Walk.
22	Happy with these changes
	Leicester has a huge problem in terms of anti social dog owners in all its parks and the Great central Way. Bradgate Park has acknowledged this problem which has been widely publicised. I'm surprised that there is nothing in the proposals to dela with dog ownership, specifically the owners not being in control of the dog/ the dog not being kept on a lead. I use a lot of the parks in the south of the city with my children or for running and there are many instances daily where dogs are causing problems because the owner makes the conscious decision not to control them properly. Can this be addressed please?
23	 #14 - cycling I just want to support the retention of this byelaw. While it is not generally enforced it does allow (for example) signage which will deter some cyclists.

	I fear that some cyclists don't understand the problems of mixing with pedestrians (especially the young and old) - and they want to access all areas. I am finding it increasingly difficult to walk in some parks due to being unbalanced by cyclists. My walking route to City Centre includes Victoria Park, but having fallen to the ground a number of times (on all occasions due to cyclists) I rarely walk on the paths and can only use the park when dry enough to walk on the grass. The risk of a fall has increased now I'm on blood thinners. Often I have to get the bus. On some other parks where cycling occurs freely, the increase in numbers is also preventing me from using them - certainly for relaxing leisure. I like to take my camera and watch nature - that may involve standing still focused on a birds movements, or moving unpredictably, which doesn't match well with the quiet fast approach of a cyclist. (I can hear the joggers!). We need to have routes across parks for cyclists - but equally we need routes where pedestrians can relax and walk safely. I am aware that in some parks young children are being pushed in buggies because parents feel that cyclists are a risk to their toddlers unpredictable route. The byelaw doesn't prevent safer routes being designated for cyclists, but does allow some control where needed and it should be retained.
24	Cycling is to be encouraged for many reasons, however, I feel strongly that pedestrian walk ways in parks should not be opened up to cyclists. By their nature and design walk ways are intended for pedestrian use by people of all ages and disabilities. If a cyclist wants to take a particular route, they should dismount and walk. I do not see why they think they are entitled to determine and select the quickest route across a park. People walking alongside young children, people with visual, hearing and other disabilities are all put at risk.
	I understand that many people do not feel safe cycling on some of our roads, but this is no excuse to jeopardise the safety of pedestrians, particularly if there is a cycle route, which may be slightly longer. The council is working hard to provide more cycle paths and interested cycling groups should work with the council on these projects.
25	Part2 3 Cycling parks are a safe way for people to get from A to B, and the established cycle lanes to not reflect all the routes people may wish to take. if it aint broke, don't try and fix it. it would be difficult to police this bylaw- it is more appropriate to encourage careful cycling, with due regard to pedestrians (who may also wander onto cycle lanes inadvertently. Reckless cyclists should be taken to task, but not everyday cyclists- including children learning to ride.
26	I'm pleased to see that the Council has recently been increasing cycle parking at a number of city parks (although 6 stands at popular cycle destinations like Abbey Park cafe doesn't seem like enough to me). But the byelaw preventing cycling other than on specifically designated routes seems too heavy handed. Experience in the city centre is, as the City Mayor frequently points out, that cyclists and pedestrians can share certain spaces safely, without increased risk. Surely we should be encouraging more people to cycle in general. If that means cycling through a park, as a safer alternative to a busy road, then that should be facilitated by opening up routes rather than this outdated approach which does not appear too have been reviewed at all.
27	Cycling should be allowed where done safely in Victoria Park and New Walk. Many more people would be encouraged to travel to work safely if this were the case. Cycling into Leicester via London road is high risk.
28	I don't see why I should be expected to know this useless piece of information. Surely this should have been picked up from the page I came here via!

	I don't see why cycling should not be allowed in parks. Respectful cyclists will cycle safely, disrespectful cyclists will not pay any attention to byelaws regardless!
29	I support the retention of Byelaw 14 regarding the restrictions on cycling. I support the introduction of Byelaw 18 restricting skateboarding
30	Stop motor bikes and cars using Hamilton park and green spaces as a race track
31	I fully support the retention of Byelaw 14 regarding the restrictions on cycling and I totally support the introduction of Byelaw 18 restricting skateboarding in much the same way. I believe these Bye-Laws should be extended to Museum Square, De Montfort Square, The Oval and, is appropriate, the whole length of New Walk as both cyclists and skate-boarders are quite serious hazards to pedestrians, especially the young, the infirm and those who are partially sighted or blind.
32	Older Persons Forum Supportive of byelaw 14 restricting cycling and 18 restricting skate boarding especially within the city centre.

Appendix 3 – Equality Impact Assessment

Equality Impact Assessment (EIA) Template: Service Reviews/Service Changes

Title of spending review/service change/proposal	Revised byelaws for Parks and Green Spaces.
Name of division/service	Neighbourhood & Environmental Services
Name of lead officer completing this assessment	Victoria Hudson
Date EIA assessment completed	12/11/2018
Decision maker	Divisional Director
Date decision taken	

EIA sign off on completion:	Signature	Date	
Lead officer	Victoria Hudson	12/11/2018	
Equalities officer	Surinder Singh	12/11/2018	
Divisional director			

Please ensure the following:

- (a) That the document is understandable to a reader who has not read any other documents, and explains (on its own) how the Public Sector Equality Duty is met. This does not need to be lengthy, but must be complete.
- (b) That available support information and data is identified and where it can be found. Also be clear about highlighting gaps in existing data or evidence that you hold, and how you have sought to address these knowledge gaps.

- (c) That the equality impacts are capable of aggregation with those of other EIAs to identify the cumulative impact of all service changes made by the council on different groups of people.
 - 1. **Setting the context** Describe the proposal, the reasons it is being made, and the intended change or outcome. Will current service users' needs continue to be met?

Byelaws are local laws which allow enforcement agencies including the Police and some council officers to charge people who breach them. They also aid council officers to request people to change or cease their actions whilst utilising parks or open spaces if their behaviour or actions are in breach of the byelaws.

Leicester City Council already has an adopted set of byelaws which were last updated in 2015. These already cover the majority of the city's parks, open spaces and play areas. However they are outdated due to changes in designated byelaw now available to us, site names, creation of new sites, removal of public access or site and or do not meet reflect the present anti-social behaviour issues in respect of the areas included.

Evidence has been drawn together from Police and Local authority regarding issues reported by members of the public in respect of parks, open spaces and play areas. In order to manage these issues and to make public parks, open spaces and play areas more inclusive, safe and free from anti-social behaviour activities we wish to implement new park byelaws.

The process for adopting byelaws is a lengthy and rigorous one which involves identifying the problem, a consultation process, byelaws being drafted; applying to the relevant government department Secretary of State for approval, publishing a public notice of intent to make the new byelaws and then the Council adopts and seals the byelaws.

The new byelaws proposed for adoption have been carefully selected from a list of model byelaws produced by The Ministry of Housing, Communities and Local Government (MHCLG). Developing such byelaws will enable officers to work towards reducing anti-social behaviour and manage issues raised relating to public nuisance on the city's Parks, open spaces and play areas. They are intended to deal with unacceptable behaviour that might cause injury or distress to other park users, or cause damage to the park and therefore detract from all park users' enjoyment.

2. Equality implications/obligations

Which aims of the Public Sector Equality Duty (PSED) are likely be relevant to the proposal? In this question, consider both the current service and the proposed changes.

	Is this a relevant consideration? What issues could arise?
Eliminate unlawful discrimination, harassment and victimisation How does the proposal/service ensure that there is no barrier or disproportionate impact for anyone with a particular protected characteristic	The byelaws adopted are from a pre-approved list created by the central government The Ministry of Housing, Communities and Local Government (MHCLG) All byelaws including the proposed changes will apply to all park users equally.
Advance equality of opportunity between different groups How does the proposal/service ensure that its intended outcomes promote equality of opportunity for users? Identify inequalities faced by those with specific protected characteristic(s).	The proposals are intended to make public parks, open spaces and play areas more inclusive, safer and free from anti-social behaviour and are unlikely to create or have a negative impact on equality of opportunity by all of Leicester's Communities and different groups. The proposed byelaws changes ensure the same standards of behaviour when using public parks, open spaces or play areas are adhered to.
Foster good relations between different groups Does the service contribute to good relations or to broader community cohesion objectives? How does it achieve this aim?	The proposal aids the fostering of good relations between different groups as the byelaws provide clarity on what activities are permitted onsite, what behaviour is expected of all visitors when utilising the sites and consequences of breaching the byelaws adopted. The proposals are intended

to make public parks, open spaces and play areas more
inclusive, safer and free from anti-social behaviour.

3. Who is affected?

Outline who could be affected, and how they could be affected by the proposal/service change. Include current service users and those who could benefit from but do not currently access the service.

All park users from across all communities may be affected by the proposals. The proposal is to modernise our byelaws, ensuring they cover our 2018 site list and range of ASB faced This proposal will also ensure the correct byelaws are applied to relevant sites and that all sites have been assessed and the suitability of byelaw adoption considered fully. This should aid the increase of user safety; see a reduction in reported incidents of un-challenged anti-social behaviour.

4. Information used to inform the equality impact assessment

What **data**, **research**, **or trend analysis** have you used? Describe how you have got your information and what it tells you. Are there any gaps or limitations in the information you currently hold, and how you have sought to address this, e.g. proxy data, national trends, etc.

We have utilised Police anti – social behaviour data relating to parks, open spaces and play areas, as well as all relevant Local Authority data held including but not limited to,

- Monthly site health and safety inspection audits
- Customer complaints or information received re crime or anti-social behaviour.
- Park Warden monthly anti-social behaviour monitoring data.

• Site user numbers and survey results

Information received from friends of parks groups and other site user groups.

5. Consultation

What **consultation** have you undertaken about the proposal with current service users, potential users and other stakeholders? What did they say about:

- What is important to them regarding the current service?
- How does (or could) the service meet their needs?
- How will they be affected by the proposal? What potential impacts did they identify because of their protected characteristic(s)?
- Did they identify any potential barriers they may face in accessing services/other opportunities that meet their needs?

The consultation went was live for a period of 4 weeks (8th/10th/2018 – 05/11/2018) via <u>https://consultations.leicester.gov.uk/communications/parks-byelaws/</u>. The consultation was also advertised on all 12 main parks across the city via onsite notice boards. It was emailed to a number of stakeholders who were also asked to share where relevant.

Internal consultees:

Executive Lead 28/09/2018, Community Safety 28/09/2018, Estates & Buildings 28/09/2018, Festival & Events 28/09/2018 Health Services 28/09/2018, Highways team 28/09/2018, Legal Services 28/09/2018, P&OS management team 28/09/2018 Planning, City Archaeologist 28/09/2018, Planning, Nature Conservation Officer 28/09/2018, Standards & Development, inc City Wardens 28/09/2018, Sports Services 28/09/2018, Ward Councillors 28/09/2018, Trees & Woodlands 28/09/2018

External consultees to consider:

Leicester Environmental Volunteers 18/10/2018, Environment Agency 23/102/18, British Model Flying Association 28/09/2018, Environment Agency 28/09/2018, Leicester Dioceses 28/09/2018, Leicester Disabled Action Group 28/09/2018

LFRS 28/09/2018, National Council for Metal Detecting 28/09/2018, Abbey Park Friends of Group and User Group 28/09/2018, Aylestone Meadows Appreciation Society 12/10/2018, The Friends of Knighton Park 01/10/2018, The Friends of Victoria Park 01/10/2018, Leicestershire Wildlife Trust01/10/2018, The Friends of Aylestone Hall Gardens 12/10/2018 Braunstone Park Art Club 12/10/2018, Braunstone Park History Club 12/10/2018, Winstanley Hotel/ Braunstone Park Police 28/09/2018, The Department for Culture, Media and Sport, Buildings, Monuments and Sites Division 28/09/2018, Braunstone Park Model Aircraft Club – 28/09/18, Forum for Older People.

Responses Received

There were <u>36</u> responses received. The ethnicity responses and percentages are included below and within the full summary within the appendix.

White British - 25 Responses = 69.44% Prefer not to say – 4 Responses = 11.11% White European – 2 Responses = 5.56% Asian or Asian British Bangladeshi – 1 Response = 2.78% Asian or Asian British Indian – 1 Response = 2.78% Dual or Multiple Heritage – 1 Response = 2.78% White Irish – 1 Response = 2.78% Other ethnic group – 1 Response = 2.78% Total 36 Responses or 100%

Based on Leicester's current population estimation this is a response of 0.007% of the population responding. A response of 1% would have been around 5425.

In summary there were 32 people out of the 36 respondents who left feedback or comments; these are summarized in the table below. The byelaw that attracted the most feedback was Part 3.14 Cycling - No person shall without reasonable excuse ride a cycle in the ground except in any part of the ground where there is a right of way for cycles or on a designated route for cycling.

This byelaw received 17 comments from the 36 people who responded which equates to 0.47% of total respondents commenting on this proposed byelaw, however there were 2 responses more in favour of the byelaw proposed than those against.

Byelaw	Positive (In Support of proposal)	Negative (Against)	Other Wording revision or alternative suggestion	Totals
Term			Part 1 & 3	2
Invalid Carriage			Concern raised its outdated term, LCC has raised this with MHCLA.	
3.14 Cycling	8	6	3 x Should be permitted if done safely	17
Dog Control/Litter			5 x comments re both areas of enforcement not mentioned in byelaws, that is because these are enforced via other legislation.	5
Part 7 Metal Detector	1	0		1
Part 5.26 Bathing	0	1		1
Part 6.31 Model Aircraft General prohibition	2	2		4
Questions not comments			3 received	3
Part 5.30 Fishing	1	0		1
Part 2.8 Protection of wildlife	2	0	Comments raise concern the wording doesn't go far enough.	2
Part 3.15 Motor Vehicles	1	0		1

Part 4.16 Children's Play Areas	0	1		1
Part 7.35 Metal detectors	0	0	Wording suggestion	1
Part 4.18 Skateboarding	3	0		3

There are no changes to be made to the byelaws proposed and consulted on as a result of minimal input received and no overwhelming objections or identification of needs. None of the comments received identified any ways the proposed byelaws would impact on consultees because of their protected characteristic(s) and there were no service access barriers identified that could or would affect consultees from accessing services/other opportunities that meet their needs.

However we acknowledge and support the 2 feedback comments received highlighting the word "Invalid" as being outdated terminology in relation to reference of mobility scooter users. We have raised this directly with The Ministry of Housing, Communities and Local Government (MHCLG) to request they consider changing this wording in future model byelaw guidance on 12/10/2018.

While the model byelaws are tried and tested and designed to cover all eventualities MHCLG recognises that in some cases there may be unique local circumstances meriting a variation to the model byelaw. Where a local council does retain a model byelaw, any changes to the wording should be kept to a minimum. The local council is responsible for providing evidence for the need for each variation which then informs their deregulatory statement that they then publish on their website and submit to the Secretary of State. Unfortunately as this is not a unique local circumstance and we are unable to provide evidence of need for wording variation based on number of responses raising this issue, leaving us unable to change at this time.

We have raised this directly with The Ministry of Housing, Communities and Local Government (MHCLG) to request they consider changing this wording in future model byelaw guidance on 12/10/2018.

6. Potential equality Impact

Based on your understanding of the service area, any specific evidence you may have on service users and potential service users, and the findings of any consultation you have undertaken, use the table below to explain which individuals or community groups are likely to be affected by the proposal <u>because of their protected characteristic(s)</u>. Describe what the impact is likely to be, how significant that impact is for individual or group well-being, and what mitigating actions can be taken to reduce or remove negative impacts.

Looking at potential impacts from a different perspective, this section also asks you to consider whether any other particular groups, especially <u>vulnerable groups</u>, are likely to be affected by the proposal. List the relevant that may be affected, along with their likely impact, potential risks and mitigating actions that would reduce or remove any negative impacts. These groups do not have to be defined by their protected characteristic(s).

Protected characteristics	Impact of proposal: Describe the likely impact of the proposal on people because of their protected characteristic and how they may be affected. Why is this protected characteristic relevant to the proposal? How does the protected characteristic determine/shape the potential impact of the proposal?	Risk of negative impact: How likely is it that people with this protected characteristic will be negatively affected? How great will that impact be on their well-being? What will determine who will be negatively affected?	Mitigating actions: For negative impacts, what mitigating actions can be taken to reduce or remove this impact? These should be included in the action plan at the end of this EIA.
Age ¹	No negative impact anticipated.	N/A	N/A

¹ Age: Indicate which age group is most affected, either specify general age group - children, young people working age people or older people or specific age bands

Disability ²	No negative impact anticipated.	N/A	N/A
Gender Reassignment ³	No negative impact anticipated.	N/A	N/A
Marriage and Civil Partnership	No negative impact anticipated.	N/A	N/A
Pregnancy and Maternity	No negative impact anticipated.	N/A	N/A
Race ^₄	No negative impact anticipated.	N/A	N/A
Religion or Belief ₅	No negative impact anticipated.	N/A	N/A

Age: Indicate which age group is most affected, either specify general age group - children, young people working age people or older people or specific age bands

Disability: if specific impairments are affected by the proposal, specify which these are. Our standard categories are on our equality monitoring form – physical impairment, sensory impairment, mental health condition, learning disability, long standing illness or health condition.

² Disability: if specific impairments are affected by the proposal, specify which these are. Our standard categories are on our equality monitoring form – physical impairment, sensory impairment, mental health condition, learning disability, long standing illness or health condition.

³ Gender reassignment: indicate whether the proposal has potential impact on trans men or trans women, and if so, which group is affected.

⁴ Race: given the city's racial diversity it is useful that we collect information on which racial groups are affected by the proposal. Our equalities monitoring form follows ONS general census categories and uses broad categories in the first instance with the opportunity to identify more specific racial groups such as Gypsies/Travellers. Use the most relevant classification for the proposal.

⁵ Religion or Belief: If specific religious or faith groups are affected by the proposal, our equalities monitoring form sets out categories reflective of the city's population. Given the diversity of the city there is always scope to include any group that is not listed.

Gender reassignment: indicate whether the proposal has potential impact on trans men or trans women, and if so, which group is affected.

Race: given the city's racial diversity it is useful that we collect information on which racial groups are affected by the proposal. Our equalities monitoring form follows ONS general census categories and uses broad categories in the first instance with the opportunity to identify more specific racial groups such as Gypsies/Travellers. Use the most relevant classification for the proposal.

Religion or Belief: If specific religious or faith groups are affected by the proposal, our equalities monitoring form sets out categories reflective of the city's population. Given the diversity of the city there is always scope to include any group that is not listed.

Sex ⁶	No negative impact anticipated.	N/A	N/A		
Sexual Orientation ⁷	No negative impact anticipated.	N/A	N/A		
Summarise why the protected characteristics you have commented on, are relevant to the proposal?					
Summarise why	the protected characteristics you have co	innented on, are relevant t	o the proposal?		
-	the protected characteristics you have co				

⁶ Sex: Indicate whether this has potential impact on either males or females

⁷ Sexual Orientation: It is important to remember when considering the potential impact of the proposal on LGBT communities, that they are each separate communities with differing needs. Lesbian, gay, bisexual and transgender people should be considered separately and not as one group. The gender reassignment category above considers the needs of trans men and trans women.

Other groups	Impact of proposal: Describe the likely impact of the proposal on children in poverty or any other people who we consider to be vulnerable. List any vulnerable groups likely to be affected. Will their needs continue to be met? What issues will affect their take up of services/other opportunities that meet their needs/address inequalities they face?	Risk of negative impact: How likely is it that this group of people will be negatively affected? How great will that impact be on their well-being? What will determine who will be negatively affected?	Mitigating actions: For negative impacts, what mitigating actions can be taken to reduce or remove this impact for this vulnerable group of people? These should be included in the action plan at the end of this EIA.
Children in poverty	No negative impact anticipated.	N/A	N/A
Other vulnerable groups	No negative impact anticipated.	N/A	N/A
Other (describe)	No negative impact anticipated.	N/A	N/A

7. Other sources of potential negative impacts

Are there any other potential negative impacts external to the service that could further disadvantage service users over the next three years that should be considered? For example, these could include: other proposed changes to council services that would affect the same group of service users; Government policies or proposed changes to current provision by public agencies (such as new benefit arrangements) that would negatively affect residents; external economic impacts such as an economic downturn. No negative impact highlighted or anticipated

8. Human Rights Implications

Are there any human rights implications which need to be considered (please see the list at the end of the template), if so please complete the Human Rights Template and list the main implications below:

No negative impact highlighted or anticipated

9. Monitoring Impact

You will need to ensure that monitoring systems are established to check for impact on the protected characteristics and human rights after the decision has been implemented. Describe the systems which are set up to:

- monitor impact (positive and negative, intended and unintended) for different groups
- monitor barriers for different groups
- enable open feedback and suggestions from different communities
- ensure that the EIA action plan (below) is delivered.

Park and open space users are able to provide feedback 365 days per year via My Account system online at <u>WWW.Leicester.gov.uk</u>

10. EIA action plan

Please list all the equality objectives, actions and targets that result from this Assessment (continue on separate sheets as necessary). These now need to be included in the relevant service plan for mainstreaming and performance management purposes.

Equality Outcome	Action	Officer Responsible	Completion date
Understand concerns of park users	Continue to monitor customer complaints/comments or information received re crime or anti-social behaviour. Continue to monitor Park Warden monthly	Victoria Hudson, Community Development Manager Kevin Southerill, Parks	Ongoing Ongoing
	anti-social behaviour monitoring data.	Security Officer	

Human Rights Articles:

Part 1: The Convention Rights and Freedoms

- Article 2: Right to Life
- **Article 3:** Right not to be tortured or treated in an inhuman or degrading way
- Article 4: Right not to be subjected to slavery/forced labour
- Article 5: Right to liberty and security
- Article 6: Right to a fair trial
- Article 7: No punishment without law
- Article 8: Right to respect for private and family life
- Article 9: Right to freedom of thought, conscience and religion
- Article 10: Right to freedom of expression
- Article 11: Right to freedom of assembly and association
- Article 12: Right to marry
- Article 14: Right not to be discriminated against

Part 2: First Protocol

- Article 1: Protection of property/peaceful enjoyment
- Article 2: Right to education
- Article 3: Right to free elections

Appendix 4 – Leicester City Council proposed Parks Byelaws
Leicester City Council

BYELAWS FOR PLEASURE GROUNDS, PUBLIC WALKS AND OPEN SPACES

ARRANGEMENT OF BYELAWS

PART 1

GENERAL

- 1. General interpretation
- 2. Application
- 3. Opening times

PART 2

PROTECTION OF THE GROUND, ITS WILDLIFE AND THE PUBLIC

Interpretation of Part 2

- 4. Protection of structures and plants
- 5. Unauthorised erection of structures
- 6. Climbing
- 7. Grazing
- 8. Protection of wildlife
- 9. Camping
- 10. Fires
- 11. Missiles
- 12. Interference with life-saving equipment

PART 3

HORSES, CYCLES AND VEHICLES

Interpretation of Part 3

- 13. Horses Horse riding prohibited except on designated route (subject to bridleway, etc)
- 14. Cycling
- 15. Motor vehicles

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PLAY AREAS, GAMES AND SPORTS

Interpretation of Part 4

- 16. Children's play areas
- 17. Skateboarding, etc Skateboarding, etc permitted but must not cause danger or annoyance
- 18. Skateboarding, etc Skateboarding, etc permitted only in designated area
- 19. Ball games Prohibition of ball games
- 20. Ball games Ball games permitted throughout the ground but designated area for ball games also provided
- 21. Ball games Rules
- 22. Cricket
- 23. Archery
- 24. Field sports
- 25. Golf Prohibited except on golf course

PART 5

WATERWAYS

Interpretation of Part 5

- 26. Bathing
- 27. Ice skating
- 28. Model boats
- 29. Boats To prohibit use of boats, etc. without permission

30. Fishing

PART 6

MODEL AIRCRAFT

Interpretation of Part 6

31. Model aircraft - Model aircraft permitted in designated areas

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OTHER REGULATED ACTIVITIES

- 32. Provision of services
- 33. Excessive noise
- 34. Public shows and performances
- 35. Aircraft, hang-gliders and hot air balloons
- 36. Kites
- 37. Metal detectors

PART 8

MISCELLANEOUS

- 38. Obstruction
- 39. Savings
- 40. Removal of offenders
- 41. Penalty
- 42. Revocation General
- SCHEDULE 1 Grounds to which byelaws apply generally
- SCHEDULE 2 Grounds referred to in certain byelaws
- SCHEDULE 3 Rules for playing ball games in designated areas

Byelaws made under [section 164 of the Public Health Act 1875/section 15 of the Open Spaces Act 1906/sections 12 and 15 of the Open Spaces Act 1906] by the Leicester City Council with respect to pleasure grounds, public walks and open spaces.

PART 1

GENERAL

General Interpretation

1. In these byelaws:

"the Council" means Leicester City Council;

"the ground" means any of the grounds listed in Schedule 1;

"designated area" means an area in the ground which is set aside for a specified purpose, that area and its purpose to be indicated by notices placed in a conspicuous position;

"invalid carriage" means a vehicle, whether mechanically propelled or not,

- (a) the unladen weight of which does not exceed 150 kilograms,
- (b) the width of which does not exceed 0.85 metres, and

(c) which has been constructed or adapted for use for the carriage of a person suffering from a disability, and used solely by such a person.

Application

2. These byelaws apply to all of the grounds listed in Schedule 1 unless otherwise stated.

Opening times

- 3. (1) No person shall enter or remain in the ground except during opening hours.
 - (2) "Opening hours" means the days and times during which the ground is open to the public and which are indicated by a notice placed in a conspicuous position at the entrance to the ground.
 - (3) Byelaw 3(1) applies only to the grounds listed in Part 1 of Schedule 2.

PROTECTION OF THE GROUND, ITS WILDLIFE AND THE PUBLIC

Protection of structures and plants

- 4. (1) No person shall without reasonable excuse remove from or displace within the ground:
 - (a) any barrier, post, seat or implement, or any part of a structure or ornament provided for use in the laying out or maintenance of the ground; or
 - (b) any stone, soil or turf or the whole or any part of any plant, shrub or tree.
 - (2) No person shall walk on or ride, drive or station a horse or any vehicle over:
 - (a) any flower bed, shrub or plant;

(b) any ground in the course of preparation as a flower bed or for the growth of any tree, shrub or plant; or

(c) any part of the ground set aside by the Council for the renovation of turf or for other landscaping purposes and indicated by a notice conspicuously displayed.

Unauthorised erection of structures

5. No person shall without the consent of the Council erect any barrier, post, ride or swing, building or any other structure.

Climbing

6. No person shall without reasonable excuse climb any wall or fence in or enclosing the ground, or any tree, or any barrier, railing, post or other structure.

Grazing

7. No person shall without the consent of the Council turn out or permit any animal for which he is responsible to graze in the ground.

Protection of wildlife

8. No person shall kill, injure, take or disturb any animal, or engage in hunting or shooting or the setting of traps or the laying of snares.

Camping

9. No person shall without the consent of the Council erect a tent or use a vehicle, caravan or any other structure for the purpose of camping except in a designated area for camping.

Fires

- 10. (1) No person shall light a fire or place, throw or drop a lighted match or any other thing likely to cause a fire.
 - (2) Byelaw 10 (1) shall not apply to:

(a) the lighting of a fire at any event for which the Council has given permission that fires may be lit; or

 (b) the lighting or use, in such a manner as to safeguard against damage or danger to any person, of a properly constructed camping stove, in a designated area for camping, of a properly constructed barbecue, in a designated area for

or barbecues.

Missiles

11. No person shall throw or use any device to propel or discharge in the ground any object which is liable to cause injury to any other person.

Interference with life-saving equipment

12. No person shall except in case of emergency remove from or displace within the ground or otherwise tamper with any life-saving appliance provided by the Council.

HORSES, CYCLES AND VEHICLES

Interpretation of Part 3

In this Part:

"designated route" means a route in or through the ground which is set aside for a specified purpose, its route and that purpose to be indicated by notices placed in a conspicuous position;

"motor cycle" means a mechanically-propelled vehicle, not being an invalid carriage, with less than four wheels and the weight of which does not exceed 410 kilograms;

"motor vehicle" means any mechanically-propelled vehicle other than a motor cycle or an invalid carriage;

"trailer" means a vehicle drawn by a motor vehicle and includes a caravan.

Horses

- 13. (1) No person shall ride a horse except:
 - (a) on a designated route for riding; or
 - (b) in the exercise of a lawful right or privilege.
 - (2) Where horse-riding is permitted by virtue of byelaw [14](1)(a) or a

lawful right or privilege, no person shall ride a horse in such a manner as to cause danger to any other person.

Cycling

14. No person shall without reasonable excuse ride a cycle in the ground except in any part of the ground where there is a right of way for cycles or on a designated route for cycling.

Motor vehicles

15. No person shall without reasonable excuse bring into or drive in the ground a motor cycle, motor vehicle or trailer except in any part of the ground where there is a right of way [or a designated route] for that class of vehicle.

PLAY AREAS, GAMES AND SPORTS

Interpretation of Part 4

In this Part:

"ball games" means any game involving throwing, catching, kicking, batting or running with any ball or other object designed for throwing and catching, but does not include cricket;

"golf course" means any area within the ground set aside for the purposes of playing golf and includes any golf driving range, golf practice area or putting course;

"self-propelled vehicle" means a vehicle other than a cycle, invalid carriage or pram which is propelled by the weight or force of one or more persons skating, sliding or riding on the vehicle or by one or more persons pulling or pushing the vehicle.

Children's play areas

16. No person aged 14 years or over shall enter or remain in a designated area which is a children's play area unless in charge of a child under the age of 14 years. This byelaw applies to all grounds listed in Part 2 of Schedule 2.

Skateboarding, etc

- 17. No person shall skate, slide or ride on rollers, skateboards or other self-propelled vehicles in such a manner as to cause danger or give reasonable grounds for annoyance to other persons. This byelaw applies to the grounds listed in Part 3 of Schedule 2.
- 18. (1) No person shall skate, slide or ride on rollers, skateboards or other self-propelled vehicles except in a designated area for such activities. This byelaw applies to the grounds listed in Part 4 of Schedule 2.

(2) Where there is a designated area for skating, sliding or riding on rollers, skateboards or other self-propelled vehicles, no person shall engage in those activities in such a manner as to cause danger or give reasonable grounds for annoyance to other persons.

Ball games

19. No person shall play ball games in the ground. This byelaw applies to all the grounds listed in Part 5 of schedule 2.

- 20. No person shall play ball games outside a designated area for playing ball games in such a manner:
 - (a) as to exclude persons not playing ball games from use of that part;
 - (b) as to cause danger or give reasonable grounds for annoyance to any other person in the ground; or

(c) which is likely to cause damage to any tree, shrub or plant in the ground.

21. It is an offence for any person using a designated area for playing ball games to break any of the rules set out in Schedule [3] and conspicuously displayed on a sign in the designated area when asked by any person to desist from breaking those rules.

Cricket

22. No person shall throw or strike a cricket ball with a bat except in a designated area for playing cricket.

Archery

23. No person shall engage in the sport of archery except in connection with an event organised by or held with the consent of the Council.

Field sports

24. No person shall throw or put any javelin, hammer, discus or shot except in connection with an event organised by or held with the consent of the Council.

Golf

25. No person shall drive, chip or pitch a hard golf ball.

WATERWAYS

Interpretation of Part 5

In this Part:

"boat" means any yacht, motor boat or similar craft but not a model or toy boat;

"power-driven" means driven by the combustion of petrol vapour or other combustible substances;

"waterway" means any river, lake, pool or other body of water and includes any fountain.

Bathing

26. No person shall without reasonable excuse bathe or swim in any waterway except in a designated area for bathing and swimming. This byelaw applies to all the grounds listed in Part 6 of Schedule 2.

Ice skating

27. No person shall step onto or otherwise place their weight upon any frozen waterway. This byelaw applies to all the grounds listed in Part 7 of Schedule 2.

Model boats

28. No person shall operate a power-driven model boat on any waterway except in a designated area for model boats. This byelaw applies to the grounds listed in Part 8 of Schedule 2.

Boats

29. No person shall sail or operate any boat, dinghy, canoe, sailboard or inflatable on any waterway without the consent of the Council. This byelaw applies to all the grounds listed in Part 9 of Schedule 2.

Fishing

30. No person shall in any waterway cast a net or line for the purpose of catching fish or other animals except in a designated area for fishing. This byelaw applies to all the grounds listed in Part 10 of schedule 2.

MODEL AIRCRAFT

Interpretation of Part 6

In this Part:

"model aircraft" means an aircraft which weighs not more than 7 kilograms without its fuel;

"power-driven" means driven by:

(a) the combustion of petrol vapour or other combustible substances;

(b) jet propulsion or by means of a rocket, other than by means of a small reaction motor powered by a solid fuel pellet not exceeding 2.54 centimetres in length; or

(c) one or more electric motors or by compressed gas.

"radio control" means control by a radio signal from a wireless transmitter or similar device.

General prohibition

31. No person shall cause any power-driven model aircraft to:

(a) take off or otherwise be released for flight or control the flight of such an aircraft; or

(b) land in the ground without reasonable excuse;

other than in a designated area for flying model aircraft.

OTHER REGULATED ACTIVITIES

Provision of services

32. No person shall without the consent of the Council provide or offer to provide any service for which a charge is made.

Excessive noise

- 33. (1) No person shall, after being requested to desist by any other person in the ground, make or permit to be made any noise which is so loud or so continuous or repeated as to give reasonable cause for annoyance to other persons in the ground by:
 - (a) shouting or singing;
 - (b) playing on a musical instrument; or

(c) by operating or permitting to be operated any radio, amplifier, tape recorder or similar device.

(2) Byelaw 33 (1) does not apply to any person holding or taking part in any entertainment held with the consent of the Council.

Public shows and performances

34. No person shall without the consent of the Council hold or take part in any public show or performance.

Aircraft, hang gliders and hot air balloons

35. No person shall except in case of emergency or with the consent of the Council take off from or land in the ground in an aircraft, helicopter, hang glider or hot air balloon.

Kites

36. No person shall fly any kite in such a manner as to cause danger or give reasonable grounds for annoyance to any other person.

Metal detectors

37. (1) No person shall without the consent of the Council use any device designed or adapted for detecting or locating any metal or mineral in the ground at the following locations:

Abbey Grounds, Abbey Park, All Saints Church, Aylestone Hall Gardens, Aylestone Playing Fields, Belgrave Gardens, Braunstone Park, Bridge Road Open Space, Castle Gardens, Castle Hill Country Park, Cedar Road Play Area, Christopher Drive Play Area, Clarendon Road Play Area, De Montfort Square, Green Dragon Square, Jubilee Square, Leicester Cathedral, Loughborough Road Play Area, Maidstone Road Play Area, Museum Square, Peace Walk, New Walk Place, Onslow Street Play Area, Overton Road Play Area, Piggy's Hollow, Ryder Road Play Area, Shady Lane Arboretum, Sharmon Crescent Play Area, Southernhay Play Area, Sonning Way Open Space, St Andrews Church, St Denys Church, St Georges Church, St Georges Street Play Area, St Margarets Church, St Mary de Castro Church, St Mary Magdalene Church, St Marys Church, St Nicholas Church, St Peters Church (Belgrave), St Peters Church (Braunstone), Stoughton Street South Play Area, The Oval, Town Hall Square, Victoria Park, Vulcan Road Play Area, Westcotes Gardens.

(2) Byelaw 37 (1) shall not apply to all the grounds listed in Part 11 of schedule 2.

MISCELLANEOUS

Obstruction

38. No person shall obstruct:

(a) any officer of the Council in the proper execution of his duties;

(b) any person carrying out an act which is necessary to the proper execution of any contract with the Council; or

(c) any other person in the proper use of the ground.

Savings

39. (1) It shall not be an offence under these byelaws for an officer of the Council or any person acting in accordance with a contract with the Council to do anything necessary to the proper execution of his duty.

(2) Nothing in or done under these byelaws shall in any respect prejudice or injuriously affect any public right of way through the ground, or the rights of any person acting lawfully by virtue of some estate, right or interest in, over or affecting the ground or any part of the ground.

Removal of offenders

40. Any person offending against any of these byelaws may be removed from the ground by an officer of the Council or a constable.

Penalty

41. Any person offending against any of these byelaws shall be liable on summary conviction to a fine not exceeding level 2 on the standard scale.

Revocation

42. The byelaws made by Leicester City Council on 13/08/2008 and confirmed by Secretary of State, Ministry of Housing, Communities and Local Government on 05/04/2009 relating to the ground are hereby revoked.

SCHEDULES

SCHEDULE 1

GROUNDS TO WHICH BYELAWS APPLY GENERALLY

Abbey Grounds Abbey Park Abbey Park Road/Belgrave Circle (Corner) All Saints Church Appleton Park & Peebles Way Nature Area Ash Street Play Area Astill Lodge Park Aylestone Hall Gardens **Aylestone Meadows Avlestone Plaving Fields** Aylestone Recreation Ground North Aylestone Recreation Ground South Beaumont Lodge Nature Area **Beaumont Park** Bede Park **Belgrave Gardens Bennion Pools Benskins Oval Braunstone Park** Bridge Road Open Space Brocklesby Way Open Space Bronte Close Open Space **Bushy Park** Cardinal's Meadow Castle Gardens Castle Hill Country Park Cedar Road Play Area Chiltern Green Open Space Christopher Drive Play Area Church Lane Gardens Churchfields Clarendon Gardens Clarendon Park Road Play Area College Green **Cossington Recreation Ground** Crafton Street Open Space **Craven Recreation Ground** Darenth Drive Open Space Dawson Way Open space De Montfort Square Ellis Meadows Elston Fields Open Space **Evington Park Evington Village Green Exchange Park** Featherstone Drive Open Space **Fosse Recreation Ground**

Franklin Fields Open Space Gilmorton Avenue Open Space Goldhill Spinney Goss Meadows Nature Reserve Grange Spinney Green Dragon Square Gwendolen Gardens Hadrian Road Open Space Hamilton Greenways Hamilton Park Heacham Drive Open Space Her Ladyship's Covert Hillsborough Road Recreation Ground Hockley Farm Road Open Space Holmwood Drive Open Space Hughenden Drive Open Space Humberstone Community Gardens Humberstone Park Ingold Avenue Open Space Jesse Jackson Park Jubilee Square Keepers Lodge Park Kenwood Road Open Space Kirby Frith Nature Area Knighton Park Leicester Cathedral Lily Marriott Gardens Little Mead Loughborough Road Play Area Maidstone Road Play Area Martin Street Open Space Meadow Garden Recreation Ground Meadvale Road Open Space **Meynells Gorse** Monks Rest Gardens Montrose Road Open Space Mowmacre Sports Ground Museum Square Nelson Mandela Park Netherhall Open Space New Walk Place **Oakland Avenue Nature Reserve** Ocean Road Open Space **Onslow Street Play Area Overton Road Play Area** Peace Walk Pendene Open Space

Piggy's Hollow Prebend Gardens Rancliffe Gardens Nature Area Rood Mead **Rushey Fields Recreation Ground** Ryder Road Play Area Sedgebrook Road Open Space Shady Lane Arboretum Sharmon Crescent Play Area Sonning Way Open Space Southernhay Play Area Sparrow Park Spinney Hill Park St Andrews Church St Denys Church St Georges Church St Georges Street Play Area St Margarets Church St Mary de Castro Church St Mary Magdalene Church St Marys Church St Mary's Open Space St Mary's Park St Mary's Triangle St Nicholas Church St Peters Church (Belgrave) St Peters Church (Braunstone)

St. Helens Close Open Space Stokes Wood Park Stoughton Street South Play Area Taverners Road open space Taylor Road Open Space The Mud dumps The Oval The Rally Thirlmere Street Gardens Tilling Walk **Towers Park** Town Hall Square Trevino Drive Open Space Tudor Road Gardens Victoria Park Vulcan Road Play Area Washbrook Nature Area Watermead Country Park Westbourne Street Nature Area Westcotes Gardens Westcotes Park Western Park Willowbrook Park Windmill Park

SCHEDULE 2

GROUNDS REFERRED TO IN CERTAIN BYELAWS

PART 1

OPENING TIMES (BYELAW 3(1))

Abbey Grounds Abbey Park Aylestone Hall Gardens Castle Gardens Gwendolen Gardens Humberstone Community Gardens Prebend Gardens Westcotes Gardens

PART 2

CHILDREN'S PLAY AREAS (BYELAW 16)

Abbey Grounds Appleton Park & Peebles Way Nature Area Ash Street Play Area Astill Lodge Park **Aylestone Meadows** Aylestone Playing Fields Aylestone Recreation Ground North Bede Park **Belgrave Gardens Braunstone Park** Bridge Road Open Space Brocklesby Way Open Space Bronte Close Open Space **Bushy Park** Castle Hill Country Park Cedar Road Play Area Chiltern Green Open Space Christopher Drive Play Area Church Lane Gardens Clarendon Park Road Play Area College Green **Cossington Recreation Ground Craven Recreation Ground** Darenth Drive Open Space Elston Fields Open Space **Evington Park** Evington Village Green Exchange Park **Fosse Recreation Ground** Gilmorton Avenue Open Space Hadrian Road Open Space Hamilton Park Hillsborough Road Recreation Ground Humberstone Park Ingold Avenue Open Space

Jesse Jackson Park Keepers Lodge Park Knighton Park Lily Marriott Gardens Loughborough Road Play Area Maidstone Road Play Area Monks Rest Gardens Montrose Road Open Space Nelson Mandela Park Netherhall Open Space Onslow Street Play Area **Overton Road Play Area Rushey Fields Recreation Ground** Ryder Road Play Area Sedgebrook Road Open Space Sharmon Crescent Play Area Southernhay Play Area Sparrow Park Spinney Hill Park St Georges Street Play Area St Mary's Park Stoughton Street South Play Area The Rallv Thirlmere Street Gardens **Towers Park** Trevino Drive Open Space Victoria Park Vulcan Road Play Area Watermead Country Park Westcotes Gardens Westcotes Park Western Park Willowbrook Park Windmill Park

SKATING ETC. PERMITTED BUT MUST NOT CAUSE DANGER OR ANNOYANCE (BYELAW 17)

Abbey Grounds Abbey Park Appleton Park & Peebles Way Nature Area Astill Lodge Park Aylestone Hall Gardens **Aylestone Meadows** Aylestone Playing Fields Aylestone Recreation Ground North Aylestone Recreation Ground South Beaumont Lodge Nature Area **Beaumont Park** Bede Park **Belgrave Gardens Bennion Pools Benskins Oval Braunstone Park** Bridge Road Open Space Brocklesby Way Open Space Bronte Close Open Space **Bushy Park** Cardinal's Meadow Castle Hill Country Park Cedar Road Play Area Chiltern Green Open Space Christopher Drive Play Area Church Lane Gardens Churchfields Clarendon Gardens Clarendon Park Road Play Area College Green **Cossington Recreation Ground** Crafton Street Open Space **Craven Recreation Ground** Darenth Drive Open Space Dawson Way Open space Ellis Meadows Elston Fields Open Space **Evington Park** Evington Village Green Exchange Park Featherstone Drive Open Space **Fosse Recreation Ground** Gilmorton Avenue Open Space **Goldhill Spinney** Goss Meadows Nature Reserve Grange Spinney **Gwendolen Gardens** Hadrian Road Open Space

Hamilton Greenways Hamilton Park Heacham Drive Open Space Her Ladyship's Covert Hillsborough Road Recreation Ground Hockley Farm Road Open Space Holmwood Drive Open Space Humberstone Community Gardens Humberstone Park Ingold Avenue Open Space Jesse Jackson Park Keepers Lodge Park Kirby Frith Nature Area Knighton Park Lily Marriott Gardens Little Mead Loughborough Road Play Area Maidstone Road Play Area Martin Street Open Space **Meynells Gorse** Monks Rest Gardens Montrose Road Open Space Mowmacre Sports Ground Nelson Mandela Park Netherhall Open Space **Oakland Avenue Nature Reserve** Ocean Road Open Space **Onslow Street Play Area Overton Road Play Area Piggy's Hollow** Prebend Gardens Rancliffe Gardens Nature Area Rood Mead **Rushey Fields Recreation Ground** Ryder Road Play Area Sedgebrook Road Open Space Shady Lane Arboretum Sharmon Crescent Play Area Sonning Way Open Space Southernhay Play Area Sparrow Park Spinney Hill Park St Mary's Park St Mary's Triangle St. Helens Close Open Space Stokes Wood Park Stoughton Street South Play Area Taverners Road open space

Taylor Road Open Space The Mud dumps The Oval The Rally Thirlmere Street Gardens Tilling Walk Towers Park Trevino Drive Open Space Tudor Road Gardens Victoria Park Vulcan Road Play Area Washbrook Nature Area Watermead Country Park Westbourne Street Nature Area Westcotes Gardens Westcotes Park Western Park Willowbrook Park Windmill Park

PART 4

SKATING ETC. PERMITTED ONLY IN DESIGNATED AREA (BYELAW 18)

All Saints Church Castle Gardens De Montfort Square Green Dragon Square Jubilee Square Leicester Cathedral Museum Square New Walk Place Peace Walk St Andrews Church St Denys Church St Georges Church St Margarets Church St Mary de Castro Church St Mary Magdalene Church St Marys Church St Nicholas Church St Peters Church (Belgrave) St Peters Church (Braunstone) Town Hall Square

PART 5

PROHIBITION OF BALL GAMES (BYELAW 19)

All Saints Church Bennion Pools Clarendon Gardens Goldhill Spinney Grange Spinney Green Dragon Square Her Ladyship's Covert Humberstone Community Gardens Jubilee Square Leicester Cathedral Little Mead Meynells Gorse Museum Square New Walk Place Oakland Avenue Nature Reserve Peace Walk Piggy's Hollow St Andrews Church St Denys Church St Denys Church St Margarets Church St Mary de Castro Church St Mary Magdalene Church St Marys Church St Marys Church St Nicholas Church St Peters Church (Belgrave) St Peters Church (Braunstone) Town Hall Square

BATHING (BYELAW 26)

- Abbey Grounds Abbey Park Abbey Park Road/Belgrave Circle (Corner) Aylestone Meadows Belgrave Gardens Bennion Pools Braunstone Park Castle Hill Country Park Dawson Way Open space Ellis Meadows Featherstone Drive Open Space Hamilton Park Humberstone Community Gardens Humberstone Park Knighton Park
- Lily Marriott Gardens Little Mead Netherhall Open Space Oakland Avenue Nature Reserve Ocean Road Open Space Rood Mead Sedgebrook Road Open Space Shady Lane Arboretum Spinney Hill Park Victoria Park Washbrook Nature Area Watermead Country Park Westcotes Park Willowbrook Park

PART 7

ICE SKATING (BYELAW 27)

- Abbey Grounds Abbey Park Abbey Park Road/Belgrave Circle (Corner) **Aylestone Meadows** Aylestone Playing Fields **Belgrave Gardens Bennion Pools Braunstone Park** Castle Hill Country Park Dawson Way Open space Ellis Meadows **Evington Park** Featherstone Drive Open Space Hamilton Park Humberstone Community Gardens Humberstone Park
- Knighton Park Lily Marriott Gardens Little Mead Netherhall Open Space Oakland Avenue Nature Reserve Ocean Road Open Space Rood Mead Sedgebrook Road Open Space Shady Lane Arboretum Spinney Hill Park Victoria Park Washbrook Nature Area Watermead Country Park Westcotes Park Willowbrook Park

MODEL BOATS (BYELAW 28)

Abbey Park Bennion Pools Braunstone Park Ellis Meadows Hamilton Park Humberstone Community Gardens Oakland Avenue Nature Reserve Victoria Park Watermead Country Park

PART 9

TO PROHIBIT THE USE OF BOATS WITHOUT PERMISSION (BYELAW 29)

Abbey Park Bennion Pools Braunstone Park Hamilton Park Oakland Avenue Nature Reserve Watermead Country Park

PART 10

FISHING (BYELAW 30)

Abbey Park Bennion Pools Braunstone Park Ellis Meadows Hamilton Park Watermead Country Park

PART 11

METAL DETECTORS (BYELAW 37 (2))

Abbey Park Road/Belgrave Circle (Corner) Appleton Park & Peebles Way Nature Area Astill Lodge Park **Aylestone Meadows** Aylestone Recreation Ground North Aylestone Recreation Ground South Beaumont Lodge Nature Area **Beaumont Park** Bede Park Bennion Pools **Benskins Oval** Brocklesby Way Open Space Bronte Close Open Space Bushy Park Cardinal's Meadow Chiltern Green Open Space Church Lane Gardens Churchfields **Clarendon Gardens** College Green **Cossington Recreation Ground** Crafton Street Open Space **Craven Recreation Ground** Darenth Drive Open Space Dawson Way Open space Ellis Meadows Elston Fields Open Space **Evington Park** Evington Village Green Exchange Park Featherstone Drive Open Space **Fosse Recreation Ground** Gilmorton Avenue Open Space **Goldhill Spinney Goss Meadows Nature Reserve** Grange Spinney **Gwendolen Gardens** Hadrian Road Open Space Hamilton Greenways Hamilton Park Heacham Drive Open Space Her Ladyship's Covert Hillsborough Road Recreation Ground Hockley Farm Road Open Space Holmwood Drive Open Space Hughenden Drive Open Space Humberstone Community Gardens Humberstone Park Ingold Avenue Open Space Jesse Jackson Park Keepers Lodge Park Kenwood Road Open Space

Kirby Frith Nature Area Knighton Park Lily Marriott Gardens Little Mead Martin Street Open Space Meadow Garden Recreation Ground Meadvale Road Open Space Meynells Gorse Monks Rest Gardens Montrose Road Open Space Mowmacre Sports Ground Nelson Mandela Park Netherhall Open Space **Oakland Avenue Nature Reserve** Ocean Road Open Space Pendene Open Space Prebend Gardens Rancliffe Gardens Nature Area Rood Mead **Rushey Fields Recreation Ground** Sedgebrook Road Open Space Sparrow Park Spinney Hill Park St Mary's Park St Mary's Triangle St. Helens Close Open Space Stokes Wood Park Taverners Road open space Taylor Road Open Space The Mud dumps The Rally Thirlmere Street Gardens Tilling Walk **Towers Park** Trevino Drive Open Space Tudor Road Gardens Washbrook Nature Area Watermead Country Park Westbourne Street Nature Area Westcotes Park Western Park Willowbrook Park Windmill Park

SCHEDULE 3

RULES FOR PLAYING BALL GAMES IN DESIGNATED AREAS (BYELAW 21)

Any person using a designated area for playing ball games is required by byelaw 21 to comply with the following rules:

- (1) No person shall play any game other than those ball games for which the designated area has been set aside.
- (2) No person shall obstruct any other person who is playing in accordance with these rules.
- (3) Where exclusive use of the designated area has been granted to a person or group of persons by the Council for a specified period, no other person shall play in that area during that period.
- (4) Subject to paragraph (5), where the designated area is already in use by any person, any other person wishing to play in that area must seek their permission to do so.
- (5) Except where they have been granted exclusive use of the designated area for more than two hours by the Council, any person using that area shall vacate it if they have played continuously for two hours or more and any other person wishes to use that area.
- (6) No person shall play in the designated area when a notice has been placed in a conspicuous position by the Council prohibiting play in that area.